Wiltshire Council Where everybody matters

# AGENDA

Meeting:	Environment Select Committee
Place:	Committee Room III, County Hall, Trowbridge
Date:	Tuesday 11 January 2011
Time:	<u>10.30 am</u>

Please direct any enquiries on this Agenda to Sharon Smith, of Democratic and Members' Services, County Hall, Trowbridge, direct line (01225) 718378 or email sharonl.smith@wiltshire.gov.uk

Press enquiries to Communications on direct lines (01225)713114/713115.

This Agenda and all the documents referred to within it are available on the Council's website at <u>www.wiltshire.gov.uk</u>

### Membership:

Cllr Chuck Berry Cllr Rosemary Brown Cllr Nigel Carter Cllr Peter Colmer Cllr Peter Doyle Cllr Jose Green Cllr Mollie Groom Cllr Alan Hill Cllr Chris Humphries Cllr Tom James MBE Cllr Ian McLennan Cllr Stephen Oldrieve Cllr Leo Randall

### Substitutes:

Cllr Jane Burton Cllr Trevor Carbin Cllr Chris Caswill Cllr Nick Fogg Cllr Russell Hawker Cllr Charles Howard Cllr George Jeans Cllr Julian Johnson Cllr Howard Marshall Cllr Jeffrey Ody Cllr Anthony Trotman

### PART I

### Items to be considered while the meeting is opened to the public

### 1. **Apologies and Substitutions**

### 2. Minutes of the Previous Meeting (Pages 1 - 18)

To confirm and sign the minutes of the Environment Select Committee meeting held on 2 November 2010 and Extraordinary Environment Select Committee meeting held on 21 December 2010.

### 3. **Declarations of Interests**

To receive any declarations of personal or prejudicial interests or dispensations granted by the Standards Committee.

### 4. **Chairman's Announcements**

### 5. **Public Participation**

The Council welcomes contributions from members of the public.

If you would like to make a statement at this meeting on any item on this agenda, please register to do so at least 10 minutes prior to the meeting. Up to 3 speakers are permitted to speak for up to 3 minutes each on any agenda item. The Chairman will, however, exercise her discretion in order to ensure that members of the public have the opportunity to contribute.

Members of the public wishing to ask a question should give written notice (including details of any question) to the officer named above by 5:00 pm on Tuesday 4 January 2011.

### 6. Budget Monitoring

The Committee will recall that responsibility for scrutiny of departmental budgets has now passed to the relevant committee.

As we are now approaching financial year end the Chairman has invited the Corporate Director Neighbourhood and Planning to answer any questions the Committee may have in relation to the attached budget papers considered by Cabinet on 14 December.

### **Recommendation:**

The Committee is asked to review the Neighbourhood and Planning Budget lines and comment as appropriate.

- 6.1. **Revenue Budget Monitoring** (*Pages 19 36*)
- 6.2. **Capital Budget Monitoring** (*Pages 37 46*)

### 7. Local Transport Plan (Pages 47 - 56)

The third Wiltshire Local Transport Plan (LTP) 2011 - 2026 (LTP3) will be submitted to Council for approval on the  $22^{nd}$  February, following consideration by Cabinet on the  $15^{th}$  February. The Cabinet Member and supporting officers have been consulting on the new document between October and November 2010; detail of which is included within the report. The Environment Select Committee now has the opportunity to review the document before its finalised.

### **Recommendation:**

Members are asked to consider the draft Wiltshire Local Transport Plan 2011 – 2026 and consultation responses and provide comment/ recommendations for inclusion with the report to be approved by Cabinet and Council.

### 8. **Renewable Energy (to follow)**

This item has been included at the request of Cllr Stephen Oldrieve who asked for an overview of Wiltshire Council's proposals for energy regeneration from renewable resources.

In response a report is attached from the Director for Economy and Enterprise.

### **Recommendation:**

The Committee is asked to consider the report and make recommendations as appropriate; to include any future role for scrutiny of this topic.

### 9. Task Group/ Project Board Updates (Pages 57 - 78)

### a) Major Contracts Task Group

The Organisation and Resources Select Committee has been reviewing the way scrutiny reviews its approach to procurement.

In response an options report was submitted (see attached) to its November meeting, and a future direction was agreed which has a direct impact on the Environment Select Committee's Major Contracts Task Group.

The lead Scrutiny officer will be available to respond to any questions that the committee may have.

### Recommendation:

To note the information provided and comment as appropriate.

### b) Gypsy & Traveller Project Board

A verbal update will be provided by the scrutiny representative on the

Board where one is available.

### c) Housing Commission Board

A verbal update will be provided by the scrutiny representative on the Board where one is available.

### d) <u>Councillor Development</u>

As requested by the Councillor Development Group (which includes the vice-chairman) a report is attached from Cllr George Jeans who attended a seminar on renewable wind energy in Cornwall in September.

Members are invited to note the overview and consider if it is relevant to any further scrutiny of renewable energy to which the Committee is committed to.

### 10. Forward Work Programme (Pages 79 - 82)

A copy of the draft Forward Work Programme is attached for consideration.

### 11. Date of next Meeting

11 March 2011.

### 12. Urgent Items

Any other items of business which the Chairman agrees to consider as a matter of urgency.

### PART II

## Items during whose consideration it is recommended that the public should be excluded because of the likelihood that exempt information would be disclosed

NONE

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### **ENVIRONMENT SELECT COMMITTEE**

### DRAFT MINUTES OF THE ENVIRONMENT SELECT COMMITTEE MEETING HELD ON 2 NOVEMBER 2010 AT COMMITTEE ROOM III, COUNTY HALL, TROWBRIDGE.

### Present:

Cllr Chuck Berry, Cllr Rosemary Brown, Cllr Trevor Carbin (Reserve), Cllr Peter Colmer, Cllr Jose Green, Cllr Mollie Groom (Chairman), Cllr Alan Hill, Cllr Charles Howard (Reserve), Cllr Chris Humphries, Cllr Tom James MBE, Cllr Ian McLennan and Cllr Leo Randall

### Also Present:

Cllr Howard Greenman, Cllr Jon Hubbard, Cllr George Jeans and Cllr Dick Tonge

### 101. Apologies and Substitutions

Apologies were received from Cllr Peter Doyle, Cllr Nigel Carter and Cllr Stephen Oldrieve.

Cllr Charles Howard substituted for Cllr Peter Doyle. Cllr Trevor Carbin substituted for Cllr Stephen Oldrieve.

#### 102. Minutes of the Previous Meeting

The minutes of the previous meeting held on 7 September 2010 were signed and approved as a correct record with the following amendment:

- i) Cllr Tom James to be added as an attendee.
- ii) To note apologies were received from Cllr Jose Green.
- iii) The following additional wording to be included under Item 96 Climate Change Strategy/Carbon Management Plan:

That the strategy should include a section on what help/advice/expectations the Council had on individual residents and the part that they can play.

That the purchasing strategy should include Wiltshire Council's expectations of partner strategies.

iv) That the last bullet point should be amended to read:

The importance of departmental action plans should be clearly stated within the Strategy and the plans should clearly indicate those whose responsibility it is to deliver the action required.

### 103. Declarations of Interests

No declarations of interest were received.

### 104. Chairman's Announcements

The Organisation & Resources Select Committee at its last meeting on 16 September 2010 disbanded the Budget and Performance Task Group. Responsibility for monitoring the Neighbourhood and Planning Budget would now fall within the remit of this Committee.

The Chairman's approach would be to continue to monitor the progress reports submitted to Cabinet and report by exception to the Committee.

### 105. Public Participation

Eric Mitchell, Chairman of Mere Parish Council, attended the meeting to express his concern over the proposed changes in parking charges and the impact this could have on the local community of Mere. This included the potential impact on trade within the Parish.

Cllr George Jeans, Wiltshire Councillor for the Mere Division, was also in attendance to express his concern over the proposed changes and provided clarification that residents of Mere had sent approximately half the consultation responses which voiced their concerns including the potential impact on trade with small communities.

### 106. Future Direction of Neighbourhood and Planning

The Corporate Director Neighbourhood and Planning attended the meeting to provide an outline of the priorities and challenges faced by the Department following the well publicised comprehensive spending review announced by central government.

Key issues arising included that the year ahead would prove challenging for both the Department and the Council as a whole, with budgetary cuts of 28% expected over the next 4 years although confirmed that the organisation was well placed to face the challenges in comparison to other public sector bodies.

Key projects under consideration for the forthcoming year included waste collection and leisure services where further comment was provided as follows:

### Waste

The waste collection service was being reviewed in order to ensure residents within Wiltshire received a better service. The review would allow Wiltshire to improve its waste management, including recycling, in a cost effective manner. Good communication would be a key element to ensure the public were kept informed of the new arrangements.

As the landfill tax was likely to increase the Council was looking to develop alternatives to waste disposal. The Council now had access to a waste disposal plant in Slough. Discussions were also taking place regarding the use of a mechanical biological treatment plant in Westbury which, if successful, would significantly reduce residual landfill.

The relatively small amount of waste within Wiltshire (Wiltshire generated approximately 25k tonnes, significantly lower than neighbouring authorities) would not justify the costs that would be incurred to build waste sites themselves. Collaborative partnerships with neighbouring authorities were considered a more cost effective approach and further work was being done in this area.

• <u>Leisure</u>

The Council inherited a portfolio of leisure centres following the amalgamation of the former District Councils within the Wiltshire county in April 2009. The service was currently being revised where usage, cost effectiveness and value for money would be considered.

Various proposals were being discussed following the end of the consultation period at the end of October. A report was expected to be presented to Cabinet in December where options on the appropriate direction of leisure services would be further considered.

As the Council was reviewing how it managed Council owned property through its Workplace Transformation Programme there was potential for further partnership working with 'campus' style facilities that could house several public services and which would result in cost savings.

Street Scene (who were responsible for amenities, ground and routine highways maintenance) would also be reviewed to ensure the most affective service was provided. The Street Scene Area Managers would be responsible for running the service and would provide a coordination role of works to be undertaken. The Area Managers would also attend local Area Board meetings to ensure the work of the Street Scene teams was widely communicated.

The current economic situation had affected housing in both the public and private sector with an increase in the number of people presenting themselves

as homeless. This had resulted in extra pressure on housing staff to find appropriate accommodation in light of the countrywide housing shortage. Although the Housing Departments had successfully reduced the use of B&B accommodation to 0% it was now likely that, due to the increased numbers, this may no longer be achievable. There was also an emphasis on improving the housing management service in the south of the County.

A lean review had taken place within the Planning department to address the need to amalgamate the 5 existing services across the County and the benefits that could be achieved. Work had already commenced in this area with the procurement of a single IT system to assist with the harmonisation of the service. Discussions were underway to ensure the transfer from Local Plans to a single Core Strategy would result in one clear set of policies that would enable all Planners to consider with any application received across the County.

National changes to the planning system had also taken place whilst the Core Strategy was being developed. This had resulted in a delay in progress whilst regional housing numbers were being set and the powers that local authorities would have announced.

The development of the forward planning policies had also been delayed until early 2011 following the release of further details within the Localism Bill expected in December 2010.

Following the details provided the following comments were provided:

- Parish Council involvement in waste collection should be explore.
- Recycling facilities should be given consideration as part of the waste review on waste transfer sites.
- As it was understood the average cost of the leisure services subsidy equated to approximately £150 per user, details of the cost per user per building would allow the Committee a better understanding of the cost of leisure facilities provided.
- The cost of maintenance may impact on the viability of facilities within rural locations.
- Consideration should be given to the potential of a 'change of use' in relation to some of the authorities existing buildings. The current housing shortage could perhaps be improved upon by exploring this area further.
- It was understood that a proposal had been made to the Secretary of State from the Gloucestershire, Swindon and Wiltshire Local Enterprise Partnership (LEP), the results of which were yet to be confirmed. A bid submission by the Council continued to be developed in the meantime.

### **Resolved:**

## To thank the Corporate Director for Neighbourhood and Planning and note the update provided.

### 107. Review of Local Transport Plan - Car Parking Strategy

The Committee considered a report in January 2010 which set out the proposed methodology and timescale for reviewing the Local Transport Plan – Parking Plan. Upon consideration the Committee resolved to receive a further update prior to the Plan's submission to Cabinet in December 2010.

The Cabinet Member for Parking and the Team Leader – Transport Planning were in attendance to provide an overview of the consultation process and provided details of the presentation made to all Area Boards.

Clarification was provided that an option to be considered was the ability of Town and Parish Councils to take over the responsibility of car parking management on a lease basis estimated to run for two year periods. The maintenance costs associated per individual car park currently equated to approximately £5k with details of the full operational costs would be made available to those Councils considering the option.

The review had been undertaken to develop a consistent approach to car parking throughout the County. The review took into consideration the new national, regional and local policies and would assist with the framework for developers to highlight the parking standards required. Neighbouring authority plans had also been considered as part of the review.

The consultation itself included the use of a web portal to allow encourage the public to provide comment throughout the process. Letters to Town and Parish Councils providing details of the options under consideration were also circulated. In addition, the Transport Plan was used to identify a further 8,000 contacts to encourage participation in the consultation process.

In terms of the feedback received, the general concept of banding Towns had been supported although there was some disagreement with the proposed banding itself, i.e. that a specific Town should not be included within a given band. A number of residents did not agree with any of the 3 options provided although the majority supported the idea of conventional charges.

A fundamental review on charges would be conducted in 5 years although annual reviews would be undertaken to ensure the Plan remained appropriate and in line with other authorities.

Although new housing developments adhered to the current policy position of a set number of parking spaces in relation to a set number of properties, the Committee supported a change to reflect the minimum parking standards.

The Committee noted that parking charges as a whole were lower in Wiltshire than many neighbouring authorities and that parking management needed to be the focus of any resulting plan. Accordingly, the review provided an opportunity for Town and Parish Councils to manage parking themselves which would allow flexibility on the level of charges, if any, to impose.

Members of the Committee felt that the responses received via the Area Board consultations did not clearly reflect the 18 different sources of feedback received. Clarification was provided that the comments would be noted and that the resulting report for Cabinet approval would include Area Board feedback.

It was also proposed that the Area Boards would be the appropriate platforms to inform the public of the decisions made.

In relation to the consultation process itself, members questioned whether the process had contributed to the poor response.

A motion was received to recommend that the Cabinet Member 'embrace' the localism agenda and recognise that a 'one size fits all' approach was not appropriate. Each Town/Parish Council should negotiate with Wiltshire Council individually within a Council led accounting framework.

Upon vote the motion was not passed although it was noted that Councillors reserved the right to submit a minority report within the next 10 days of the decision made.

Following the meeting a minority report was received which is duly attached to these minutes as <u>Appendix 1</u>.

### **Resolved:**

To congratulate the Cabinet member on the work undertaken and note the update provided and request that the comments made are taken into consideration by the Cabinet member prior to the final report's submission to Cabinet.

### 108. Housing PFI

Following a request made at the previous Committee meeting held in September, an update on the Housing PFI Project was presented by the Project Manager. The Portfolio Holder for Housing was also in attendance to answer any questions arising.

Clarification was provided that although sign off of the project was expected in December there was potential for a delay until January prior to the decision being made by the National Audit Office where approximately 82 schemes were under consideration.

As Wiltshire had over 12,000 people on the housing register at present the additional 350 affordable homes resulting from the PFI would significantly benefit the County. Where other developments arose consideration would be given to identify affordable housing to further address the housing shortly within Wiltshire.

The Committee was informed that the cut in social housing funding from  $\pounds 8.4$  billion to  $\pounds 4.5$  billion across the Country was also likely to further impact on local authorities'.

The impact of the Comprehensive Spending Review was expected to be known by mid November where it was hoped that the decision to cease grant based funding for affordable rents would not impact on the existing PFI projects under consideration. Details arising out of the forthcoming Localism Bill were also hoped to provide further clarity in terms of affordable housing.

### **Resolved:**

### To note the update provided.

### 109. Leisure Facility Review

A report from the Corporate Director for Transport, Environment and Leisure was presented to the Committee in January 2010 and contained details of the work undertaken to develop the Leisure Facilities Strategy as approved by Cabinet on 24 November 2009.

Following consideration of the report by the Cabinet Member for Leisure the Committee subsequently resolved to receive a further update on progress made prior to approval by Cabinet and following the detailed public consultation exercise undertaken which had closed at the end of October.

The Head of Leisure Services and Cabinet Member for Leisure attended the meeting to provide the Committee with further details on the consultation process and details of the draft proposals expected to be considered by Cabinet in December 2010.

A generic copy of the presentation made to each of the Area Boards as part of the consultation process was circulated with the Agenda and the following additional information was provided.

There were approximately 2,300 responses to the questionnaires circulated and officers were considering all of the responses provided. The findings to date included that only 3% of respondents felt that Wiltshire Council should not continue to manage the facilities.

The consultation was widely advertised which included details provided in the Council's 'Wiltshire' magazine and roadshows undertaken to encourage participation. The roadshow held at Pewsey Car Park attracted more than 200 attendees alone, 83% of which had indicated that parking charges would deter users, although there was no evidence to suggest this was the case.

Although it was understood that some schools were obliged to allow the community use of their leisure facilities, it was noted that the hours made available in some situations did not reflect the best use of the facilities themselves. Members felt that this area may benefit from further scrutiny activity.

It was hoped that academies would also adhere to the protocol of allowing facilities to be used by the public.

The campus at Tidworth was highlighted as a good example of shared services, where both leisure facilities and library facilities were contained within one building.

The potential to transfer assets was being considered where local communities would be given the option to manage facilities locally. Members noted the importance of full details of operational costs being made available to those parties interested in taking over the facilities and clarification was provided that this would take place once any discussion had reached an appropriate stage. Declarations of interest only were being considered at this stage. The transfer of facilities would take place over the next 4 years where full operational details would be provided.

### **Resolved:**

To note the update provided and request that the comments made by the Committee are taken into consideration by the Cabinet Member.

### 110. Task Group/Project Board Updates

An update on the work of the Task Groups and Project Boards with scrutiny representation was provided with the Agenda. The following additional information was provided:

### Waste Task Group

A report by the Corporate Director Department of Neighbourhood and Planning to implement new, harmonised waste and recycling collection services across the County was considered by Cabinet on 19 October 2010.

The Committee noted that the recommendations made within the report were approved by Cabinet.

### Housing Commission Board

The update provided was noted with the following amendment:

Key Progress Area – Item (e) should read 'the Environment Select Committee to note' and not 'to endorse' as written.

### 111. Forward Work Programme

The Committee noted the Forward Work Programme provided.

The Programme would be amended to reflect today's discussions.

In addition to the above, further discussion took place in relation to the Council's consultation process. The Committee felt that the process may benefit from further scrutiny although acknowledged that the Environment Select Committee would not be the appropriate forum.

### 112. Date of next Meeting

11 January 2011.

### 113. Urgent Items

No urgent items were considered.

(Duration of meeting: 10.30 am - 1.00 pm)

The Officer who has produced these minutes is Sharon Smith, of Democratic & Members' Services, direct line (01225) 718378, e-mail <u>sharonl.smith@wiltshire.gov.uk</u>

Press enquiries to Communications, direct line (01225) 713114/713115

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### **Environment Select Committee**

### **Minority report**

### From: Councillor's: Rosemary Brown, Trevor Carbin, Peter Colmer

### Background

This policy is developed in conjunction with Wiltshire Council Local Transport Plan – Parking Strategy that is currently in consultation and cabinet review, which is scheduled for decision at the December cabinet meeting.

### Strategy.

1) These recommendations are consistent with the recommendations of government policy PPG 13 and consistent with policy PS1, which states:

'The overall parking stock will be efficiently and effectively managed through the implementation of appropriate supply, maintenance, charging and enforcement measures to help achieve relevant local objectives'

The key to the adoption of Policy PS1 is the final element of the paragraph, 'to help achieve local objectives'. This means a one size fits all 'strategy, does not accord with the current proposals. The strategy must allow individual towns and parishes to negotiate with Wiltshire Council to configure their individual charging mechanisms that meets the financial targets that are set to achieve, the required budgeted level of income. This would mean that individual parishes must be allowed to decide on elements that are considered controversial: e.g. Sunday parking charges.

The proposed configuration of Spatial Areas is accepted and in terms of the concept, together with the proposed land use zones.

2) Policy PS2 – Managing the Council's Parking Stock, is broadly accepted, the key element again being 'reflecting local circumstances', which again means that decisions, need to be made locally, not centrally.

3) Policy PS3 – Parking Charges, the factors outlined are acceptable, but predominately, the consultation primarily must be with the local towns and parishes, but not necessarily in' concert' with neighbouring parishes or indeed uniformity within Area Board areas. It is viewed that it is the responsibility of the Area Board to validate the process and support towns and parishes to implement changes. This process would match the localism agenda and if any revenue excesses are achieved, the excess should be used by the individual town/parish in promoting 'climate change initiatives' within the town/parish.

The provision of Resident Parking permits should be controlled directly by towns/parishes.

Annual reviews of parking charges are to undertaken annually and any changes to be viewed in context of the overall budgeted income stream requirements and amended in conjunction with local towns/parishes. The introduction and management of season tickets may prove difficult in view of the localism agenda proposal, but may be appropriate to be adopted for band 1 and 2 areas (Salisbury, Trowbridge & Chippenham)

4) Policy PS 4 Private Non- Residential Parking Standards. Parking standards in new non residential developments need to be carefully considered, again 'a one size fits all' strategy in inappropriate, local conditions need to be considered. Developments must provide sufficient parking to minimise street parking that impacts on highway safety.

5) Policy PS5 – Managing Publicly Available Private Non-Residential Parking is accepted.

6) Policy PS6 – Reductions in Private Non-Residential Stock is accepted, subject to local conditions.

7) Policy PS7 – Residential Parking Standards. Parking standards in new residential developments need to be carefully considered, again 'a one size fits all' strategy in inappropriate, local conditions need to be considered. Developments must provide sufficient parking to minimise street parking that impacts on highway safety

8) Policy PS8 Parking Enforcement. Parking enforcement is actively encouraged and it is vital that enforcement strategies taking cognisance of local issues.

9) Policy PS9 Residents Parking Zones. Residents parking zones would be encouraged, developments to be considered in conjunction with towns/parishes. 10) Policy PS10 - Visitor Attraction Parking. Policy accepted.

11) Policy PS11 – Park & Ride. Policy accepted, primarily a Salisbury facility.

12) Policy PS12 – Parking at Railway Stations. The policy recommendation should be to encourage parking at railway stations to minimise road travel.

13) Policy PS13 – Improve Access and Use. Policy accepted.

14) Policy PS14 – Workplace Parking Levy. The introduction on any work place levy can only be considered in conjunction with extensive consultation.

15) Policy PS15 – Residents Overspill Parking. Policy accepted.

### Summary

The principles that have been encompassed within this document have been confirmed by Officers as being tenable, with the proviso that the setting of local charges by Towns/Parish Council's is phased in. This is due solely to the lack of management information to enable the flexible approach that is recommended. As the data base is developed and historical information is acquired, it becomes more feasible for Towns/Parishes to make informed decisions in partnership with Wiltshire Council about local charging.

16<sup>th</sup>. November 2010

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### **ENVIRONMENT SELECT COMMITTEE**

### DRAFT MINUTES OF THE ENVIRONMENT SELECT COMMITTEE MEETING HELD ON 21 DECEMBER 2010 AT COMMITTEE ROOM III - COUNTY HALL, TROWBRIDGE.

### Present:

Cllr Chuck Berry, Cllr Trevor Carbin (Reserve), Cllr Nigel Carter, Cllr Peter Colmer, Cllr Peter Doyle, Cllr Mollie Groom (Chairman), Cllr Russell Hawker (Reserve), Cllr Alan Hill, Cllr Charles Howard (Reserve), Cllr Julian Johnson (Reserve), Cllr Howard Marshall (Reserve), Cllr Ian McLennan and Cllr Anthony Trotman (Reserve)

#### Also Present:

Cllr Richard Gamble, Cllr Jon Hubbard, Cllr George Jeans, Cllr David Jenkins, Cllr Jeffrey Ody, Cllr Jeff Osborn, Cllr John Thomson and Cllr Dick Tonge

### 114. Apologies and Substitutions

Apologies were received from Cllrs Rosemary Brown, Jose Green, Chris Humphries, Tom James, Stephen Oldrieve & Leo Randell.

These were substituted by Cllrs Trevor Carbin, Russell Hawker, Charles Howard, Julian Johnson, Howard Marshall and Anthony Trotman.

### 115. **Declarations of Interests**

Cllr Russell Hawker declared a personal interest as his brother is a Westbury shop owner.

### 116. Chairman's Announcements

The Chairman reported that to facilitate the call-in process she had agreed that the following item of business could be considered as a matter of urgency in accordance with Section 100(B)(4)(b) of the Local Government (Access to Information) Act 1985.

### 117. Public Participation

Written submissions were distributed to the Committee from Kate Freeman on behalf of Kennet Passengers and Margaret Wilmot - Salisbury Campaign for Better Transport.

### 118. Call - in of Cabinet Decision - Wiltshire Local Transport Plan 2011-2026

The Chairman introduced the item by inviting the Scrutiny Officer to provide an overview of the process and the decision that the Committee was being asked to make.

Cllrs Colmer and Carter started the debate by arguing the reasons why they felt the principles of decision making had not been met. Included within this commentary was the need for thorough scrutiny of the document, the lack of detail relating to bus subsidy levels and the need for more options to be considered.

The Cabinet member was given an opportunity to respond and explained that when the Committee met in November the final car pricing structures were yet to be finalised, due to such factors as the comprehensive spending review. The Cabinet member would have been pleased to return to scrutiny with the final draft report, if requested. Clarification was also provided for pricing decisions in Amesbury and Salisbury. Details of the level of consultation were discussed, as well as the numbers of Wiltshire buses that required subsidy. The Committee was also referred to the Spatial Strategy 2009; the source document used to band the Wiltshire towns. The Cabinet member also acknowledged the minority report submitted following the last Committee meeting, and apologised that the detailed response was not circulated to the day of Cabinet, Tuesday 14<sup>th</sup> Dec.

During the subsequent debate the Committee discussed the consultation process and the relationship between the executive and scrutiny, when undertaking policy reviews. The need for scrutiny to monitor the strategy following implementation was also emphasised.

### At the closure of the debate the Committee resolved:

that it was satisfied by the response, and agreed to no further action being taken and requested that the decision-maker (Cabinet) was informed accordingly; noting that the decision would then be implemented immediately.

Recorded Vote:

The above decision was the subject of a recorded vote requested in accordance with paragraph 91 of Part 4 of the Constitution – Council Rules of Procedure and recorded as follows:

### For the motion: (7)

Cllrs Berry, Doyle, Groom, Hill, Howard, Johnson, Trotman

### Against the motion: (6)

Cllrs Carbin, Carter, Colmer, Hawker, McLennan, Marshall.

### 119. Date of next Meeting

The Committee noted the date of the next meeting – 11 January 2011 – 10.30am.

(Duration of meeting: 10.30 - 11.50 am)

The Officer who has produced these minutes is Sharon Smith, of Democratic Services, direct line (01225) 718378, e-mail <u>sharonl.smith@wiltshire.gov.uk</u>

Press enquiries to Communications, direct line (01225) 713114/713115

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### Wiltshire Council

Cabinet

14 December 2010

Subject:	Revenue Budget Monitoring 2010-11 (as at the end of Period 7)
Cabinet Member:	Councillor Fleur de Rhe-Philipe Finance, Performance and Risk
Key Decision:	Νο

### **Executive Summary**

To advise Cabinet of the revenue budget monitoring position as at 31 October 2010 for financial year 2010-11. At this point in time a small underspend of £0.045 million is projected. This is a £1.083 million reduction in the forecast position since the last monitoring report of £1.038 million, reflecting action taken by officers to reduce previously identified overspends. Future revenue monitoring reports will highlight ongoing progress to achieve a balanced budget.

### **Proposal**

That Members note the report showing a balanced position, pending future monitoring reports that will highlight ongoing actions being taken to continue a balanced budget.

### Reasons for Proposals

That Members can approve a continued corporate approach to managing the financial pressures and government reductions.

### Michael Hudson Interim Chief Finance Officer

### Wiltshire Council

### Cabinet

### 14 December 2010

Subject:	Revenue Budget Monitoring 2010-11 (as at the end of Period 7)
Cabinet Member:	Councillor Fleur de Rhe-Philipe Finance, Performance and Risk
Key Decision:	Νο

### Purpose of Report

1. To advise Cabinet of the revenue budget monitoring position as at the end of Period 7 (31 October 2010) for financial year 2010-11.

### **Background**

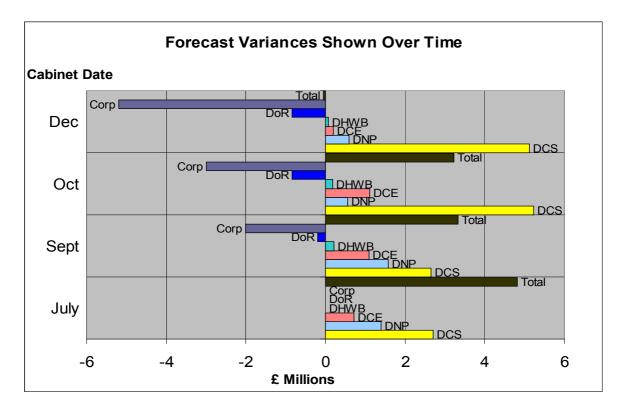
- 2. Following an initial review of budget monitoring, this report is set out slightly differently from previous updates to Members. The key changes are: -
  - Presentational inclusion of graphs and tables, with focus on Departmental monitoring including the impact of the Government's reduction to Area Based Grants in June 2010.
  - Completeness forecasts for the Housing Revenue Account have been included. In addition, assessments of general fund and earmarked reserves are raised.
  - Risk Accountancy focus in periods 6 and 7 has been on those services that forecast to over or underspend by 31 March 2011 by + / -£0.5 million. For all other budgets a high level review has only been carried out to up date the forecasts. Detailed reviews of all budgets will be undertaken in December and January linked to the setting of the 2011-15 business and financial plan.

### <u>Summary</u>

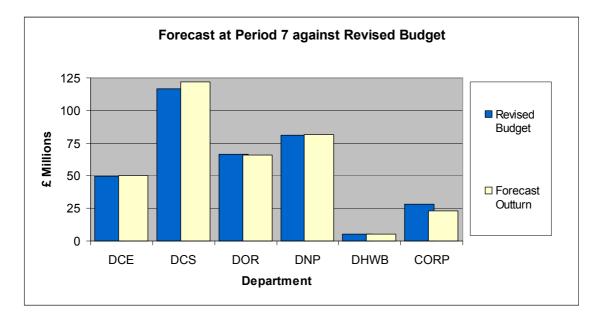
3. The projected year end position for the relevant account is as follows:

	Revised Budget £ m	Actual Period 7 £ m	Forecast Y/E £ m	Under/ Overspend £ m	Movement from period 5 £ m
General Fund	347.277	303.166	347.232	(0.045)	(1.083)
HRA	(1.292)	(2.981)	(1.292)	-	-

4. The forecast for the General Fund shows a continued improvement as shown in the graph below which details the forecast variance for each department, the council overall over each report to Cabinet. This is a first stab at a graphical presentation and members' views are sought as to its helpfulness or alternative suggestions.



5. The graph below shows the forecast outturn position against the revised annual budget for each department as at period 7. A full analysis is provided in Appendix 1.



- 6. The key areas of movement since last period has been:
  - DCS £0.105 million reduction due to tight monitoring and stricter controls on the process for packages of care.
  - DCE £0.914 million reduction due to an increase in the contribution from Dedicated Schools Grant, subject to schools forum confirmation, towards looked after children placements in residential schools.
  - DNP £0.48 million increase due to a £0.5 million increase in the shortfall on car parking income offset by savings within passenger transport.
  - DHWB £0.112 million reduction due to the cessation of agency staff and tight control of direct expenditure.
- 7. The detail around these departmental projections is set out at Section 5 of this report and Appendix 1.
- 8. As the budget is now forecast to be around balanced no specific actions to recover is recommended here. However, more work will continue around DCS and corporate shortfalls as part of the 2011-12 budget setting process. Budget monitoring will continue to review this and the total position.

### **Recommendation**

9. The updated 2010/11 budget projections be noted.

- 3 -

### **Detailed Monitoring**

### General Fund

Department	Revised Budget £ m	Actual Period 7 £ m	Forecast Y/E £ m	(Under)/ overspend £ m	(Under)/ overspend Reported at period 5 £ m	Movement since period 5 £m
DCE (paras 12-15)	49.889	150.054	50.090	0.201	1.115	(0.914)
DCS (paras 16-19)	116.820	81.641	121.944	5.124	5.229	(0.105)
DNP (paras 20-22)	80.845	45.537	81.440	0.595	0.547	0.048
DHWB (paras 23-25)	5.142	2.662	5.213	0.071	0.183	(0.112)
DOR (paras 26-27)	66.538	18.849	65.688	(0.850)	(0.850)	-
Corporate (paras 28-29)	28.043	4.423	22.857	(5.186)	(5.186)	-
TOTAL	347.277	303.166	347.232	(0.045)	1.038	(1.083)

10. The overall net position by departments is as follows:

### 11. A summary of the forecast is set out by Departments in the following sections:

### Department for Children and Education (DCE)

- 12. Overall the Department of Children & Education is now forecast to overspend by £0.201 million in 2010/11. This can be broken down as a £0.509 million underspend on service related activity and a £0.710 shortfall remaining from the £2.1 million of Area Based Grant reductions. Placement budgets for looked after children (LAC) remain under considerable pressure as numbers of LAC have increased through the year.
- 13. The following notes summarise the key pressures and the assumptions that have been made in calculating the projected position:
- 14. Whilst progress has been made in implementing recovery actions to offset projected overspends in some areas, pressures remain against demand led budgets including External Residential Placements, In-house Foster Care, Legal Services and Aftercare.
- 15. A review of placements for Children and young people placed in residential schools has taken place and it has been possible to increase the contribution, subject to confirmation bythe schools forum, from the overall schools budget (Dedicated Schools Grant) towards these placements on a one off basis in the current year.

### **Community Services**

- 16. At the end of October 2010, the Department of Community Services is reporting a revised over spend forecast of £5.124 million, £0.300 million of this is the in year central government ABG reduction. This reflects an improved position for the department of £0.105 million since the last report. This revised forecast continues to reflect the demand related trends that the Department has faced over the last 2 financial years, as reported in detail in the last report to cabinet.
- 17. The Department continues to ensure that expenditure is tightly controlled. All packages of care are agreed through a panel process, against strict criteria to ensure that the most cost effective placement is always made as well as meeting a person's needs. Further tightening of spending controls has been implemented to control spending with formal authorisation of care packages now at Service Director level. The Department has also reviewed its existing programme of targeted reviews for domiciliary services to Older People and Mental Health Older Adults. Domiciliary care packages will be reviewed to ensure that the Council provides an appropriate level of care whilst minimising dependency and cost. Delivering the FOCUS ways of working ensures that people are offered more information and advice at the front door to avoid people becoming dependent on services.
- 18. However, we are now into the winter months and the Primary Care Trust (PCT) are very worried about the additional pressures that this will bring in terms of demand for service provision. The Department will liaise with the PCT throughout this period to monitor the impact on the PCT and therefore the potential impact on demand for social care services.
- 19. In the longer term, the corporate business plan seeks to address these demand pressures through additional investment and the radical redesign of services in a measured and considered approach to transform them for the future and to make them sustainable. For example the development of the accommodation strategy designed to help people avoid residential care whilst also delivering significant longer term savings. Corporate Support in line with the business plan is required to help manage the position through this financial year. As a result, paragraph 10 of this report starts to begin to redress the demand pressures in 2010/11 ahead of the previous planned date to reflect the importance of this area of services, the people of Wiltshire and the ability to shape the service for the future needs on a sound financial footing.

### Neighbourhood & Planning

- 20. The Neighbourhood & Planning Department is projecting an overspend of £1.345 million at the end of October. The Departmental overspend, after allowing for central funding of redundancy costs of £0.750 million, is therefore £0.595 million.
- 21. In the past month there has been a further deterioration in the income forecast for Car Parking of approximately £0.500 million; now £1 million in total. The upcoming car park strategy will need to ensure the recovery of this shortfall in future. The impact of this has been reduced partly by further savings identified

in the Passenger Transport budget from lower contract costs and lower than expected concessionary fares costs.

22. The impact of measures to freeze recruitment and reduce staffing costs is expected to result in savings of £1.2 million for the year and this together with other savings identified in the budget is contributing to dealing with departmental costs pressures totalling £3.7million since the start of the financial year.

### Health & Wellbeing

- 23. The projected budget overspend has reduced from £0.183 million to £0.071 million. This reduction has resulted from the prudent management of the budgets, in particular ceasing the use of agency staff and tightly controlling direct expenditure. The service has also introduced a new chargeable water sampling service which is generating additional income.
- 24. The £0.071 million within Health & Wellbeing is made up of an £0.086 million projected overspend in Public Protection offset by a £0.015 million projected saving in the Research budget. The Public Protection overspend is almost entirely made up of unbudgeted redundancy costs, £0.070 million, that have resulted from making two members of staff redundant during the year.
- 25. The loss of the Area Based Grant in Community Safety, £0.038 million, has been covered by savings found elsewhere within the Community Safety budget.

### **Resources**

- 26. The Department is reporting an unchanged forecast underspend of £0.850 million as at the end of October 2010. Monitoring has been undertaken on the key areas within the department, most notably the ICT service line. The service is currently forecasting a £0.500 million underspend although a number of high risk key outcomes, most notably surrounding issues will be happening between now and financial year end which could have an impact on the forecast outturn position.
- 27. Work continues on disaggregating the Strategic Property Services line down into its component parts, namely separating out the budget and costs associated with properties within the Workplace Transformation Programme and the remainder i.e. farms, commercial, other operational properties not in the programme.

### **Corporate Headings**

- 28. There has been no change in the current forecast underspend of £5.186 million against corporate headings.
- 29. The underspend is a combination of the one off provision release, as outlined in the last monitoring report, the underspend as a direct result of delays in capital expenditure and the revenue financing cost associated with those. The

underspend also takes into account an estimate of £6.380 million redundancy costs by the end of the financial year.

### Housing Revenue Account

30. No variances against budget are currently forecast in the Housing Revenue Account as at the end of period 7. There are pressures around backlog housing repairs and maintenance but these are being managed and offset by compensating underspends.

### **Reserves**

31. The tables below provide the latest forecast as at period 7 on the general fund balance and estimated earmarked reserves held by the council:

General Fund Reserve	£ million	£ million
Balance as at 1 April 2010		13.770
Planned contribution in 2010/11	1.875	
Loss of LABGI grant	(0.574)	
Defer planned contribution	(1.875)	
Current Forecast Underspend	0.045	
Total Forecast movement		(0.529)
Forecast Balance 31 March 2011		13.241

Earmarked Reserves	Opening Balance £ million	Planned Drawdown £ million	Forecast Closing £ million
Capital Revenue Reserve	1.500	(1.000)	0.500
PFI Reserve	4.251	(2.125)	2.126
Insurance Reserve	6.019	(2.019)	4.000
Schools Balances	17.493	-	17.493
WTP Reserve	0.228	-	0.228
Libraries operating reserve	0.059	-	0.059
Housing	0.042	-	0.042
Forecast Balance 31 March 2011	29.592	(5.144)	24.448

32. A review of the assessment of need is currently being undertaken by the S.151 to link all the General Fund balance to risk. This will be reported to Members in consideration of setting the 2011/12 business and financial plan. In light of the 2010/11 latest forecast at period 9.

### Main Consideration for the Council

33. To note the current budget monitoring report.

Environmental Impact of the Proposal

34. None have been identified as arising directly from this report.

### Equality and Diversity Impact of this Proposal

35. No equality and diversity issues have been identified or arising from this report.

### Legal Implications

36. None have been identified as arising directly from this report.

### Risk Assessment

- 37. Significant service financial pressures, including Central Government grant reductions, have been identified across departments during the financial year. Actions to manage these pressures have been agreed previously in addition to a one off use of reserves.
- 38. Budget Monitoring will continue to review this and the total position.
- 39. The Council has identified in its corporate risk register various elements which are covered within have been covered in previous monitoring reports, most notably the impact the current economic climate has on the Council's finances and the recent potential liability surrounding the claim against a Wiltshire school.

### **Financial Implications**

40. These have been examined and are implicit throughout the report.

### Proposals

41. That Members note the report showing a balanced position, pending future monitoring reports that will highlight ongoing actions being taken to continue a balanced budget.

### Reasons for Proposals

42. That Members can approve a continued corporate approach to managing the financial pressures and government reductions and ensure a balanced budget.

### Michael Hudson Interim Chief Finance Officer

Report Authors: Andy Brown, Matthew Tiller and Michael Hudson

Unpublished documents relied upon in the preparation of this report: NONE Environmental impact of the recommendations contained in this report: NONE

Appendix 1 – Wiltshire Council Revenue Budget Monitoring Report

### Page 27

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#### Wiltshire Council Revenue Budget Monitoring Statement as at Period 7 (31 October 2010)

		Revised Budget 2010-11	Profiled Budget to Date	Actual and committed to date	Projected Position for Year	Projected Variation for Year	Variation as % of Approved Budget
		£m	£m	£m	£m	£m	
SUMMARY							
Children and Education	Gross	391.009	196.086	222.045	391.210	0.201	0.1%
	Income	(341.120)	(4.739)	(71.991)	(341.120)	-	-
	Net	49.889	191.347	150.054	50.090	0.201	0.4%
Community Services	Gross	146.168	87.468	93.077	151.275	5.107	3.5%
· · · · · · · · · · · · · · · · · · ·	Income	(29.348)	(17.308)	(11.436)	(29.331)	0.017	(0.1%)
	Net	116.820	70.160	81.641	121.944	5.124	4.4%
Neighbourhood and Planning	Gross	117.781	67.946	67.623	115.829	(1.952)	(1.7%)
5	Income	(36.936)	(21.549)	(22.086)	(34.389)	2.547	(6.9%)
	Net	80.845	46.397	45.537	81.440	0.595	0.7%
Health and Wellbeing	Gross	6.618	3.860	3.902	6.708	0.090	1.4%
C C	Income	(1.476)	(0.861)	(1.240)	(1.495)	(0.019)	1.3%
	Net	5.142	2.999	2.662	5.213	0.071	1.4%
Department of Resources	Gross	199.694	110.237	107.243	203.374	3.680	1.8%
	Income	(133.156)	(90.173)	(88.394)	(137.686)	(4.530)	3.4%
	Net	66.538	20.064	18.849	65.688	(0.850)	(1.3%)
Corporate Headings							
Exceptional Costs - Redundancy		-	-	1.000	6.380	6.380	
One off Provision Release		-	-	-	(3.566)	(3.566)	
Movement To / From General Fund Reserves		1.875	-	-	-	(1.875)	(100.0%)
Movement To / From Earmarked Reserves		-	-	-	(3.125)	(3.125)	
Invest to Save Fund		0.168	-	-	0.168	-	-
Central Financing		26.000	4.667	3.423	23.000	(3.000)	(11.5%)
	Net	28.043	4.667	4.423	22.857	(5.186)	(18.5%)
	Gross	889.313	470.264	498.313	891.253	1.940	0.2%
	Income	(542.036)	(134.630)	(195.147)	(544.021)		0.4%
WILTSHIRE COUNCIL GENERAL FUND TOTAL	Net	347.277	335.634	303.166	347.232	(0.045)	(0.0%)
Housing Revenue Account	Gross	21.180	12.337	9.498	21.180	-	-
	Income	(22.472)	(13.038)	(12.479)	(22.472)	-	-
	Net	(1.292)	(0.701)	(2.981)	(1.292)	-	-
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Note: Revised Budget is original budget plus authorised changes.

Note overspendings are positive

#### Wiltshire Council Revenue Budget Monitoring Statement as at Period 7 (31 October 2010)

		Revised Budget 2010-11	Profiled Budget to Date	Actual and committed to date	Projected Position for Year	Projected Variation for Year	Variation as % of Approved Budget
		£m	£m	£m	£m	£m	
DETAIL							
Children and Education							
Schools & Learning							
Early Years	Gross Costs	28.588	16.106	14.393	28.588	-	-
	Income	(28.594)	(0.907)	(6.709)	(28.594)	-	-
	Net	(0.006)	15.199	7.684	(0.006)	-	-
School Buildings & Places	Gross Costs	0.743	0.431	0.330	0.743	-	-
C C	Income	(0.342)	0.006	(0.061)	(0.342)	-	-
	Net	0.401	0.437	0.269	0.401	-	-
School Improvement	Gross Costs	18.412	10.699	16.868	18.651	0.239	1.3%
	Income Net	(13.455) <b>4.957</b>	(2.242) 8.457	(10.489) 6.379	(13.455) <b>5.196</b>	- 0.239	- 4.8%
	Inel	4.957	0.457	6.379	5.196	0.239	4.0%
Traded Services	Gross Costs	18.380	11.342	14.672	18.380	-	-
	Income	(18.626)	(0.725)	(1.701)	(18.626)	-	-
	Net	(0.246)	10.617	12.971	(0.246)	-	-
						· · · · · ·	
Special Educational Needs	Gross Costs	18.931	8.748	7.339	18.817	(0.114)	(0.6%)
	Income	(12.606)	(0.265)	0.314	(12.606)	-	-
	Net	6.325	8.483	7.653	6.211	(0.114)	(1.8%)
Targeted Services							
•	Gross Costs	3.100	1.770	1.147	3.111	0.011	0.4%
	Income	(0.455)	(0.225)	(0.595)	(0.455)	-	-
	Net	2.645	1.545	0.552	2.656	0.011	0.4%
Connexions Service	Gross Costs	2.676	1.552	1.519	2.981	0.305	11.4%
	Income	(0.074)	(0.017)	(0.134)	(0.074)	-	-
	Net	2.602	1.535	1.385	2.907	0.305	11.7%
Youth Offending Service	Gross Costs	2.033	1.185	0.570	2.039	0.006	0.3%
-	Income	(1.426)	(0.832)	(0.476)	(1.426)	-	-
	Net	0.607	0.353	0.094	0.613	0.006	1.0%
		0.050		1.010			
Young People's Support Service	Gross Costs	3.053 (2.841)	1.764 (0.189)	1.248 (0.044)	3.053 (2.841)	-	-
	Net	0.212	1.575	1.204	0.212	-	-
Other Targeted Services	Gross Costs	4.412	2.517	2.680	4.412	-	-
Early Years School Buildings & Places School Improvement Traded Services Special Educational Needs Special Educational Needs Connexions Service Youth Development Service Youth Offending Service Young People's Support Service Other Targeted Services Commissioning & Performance Commissioning & Performance Funding Schools	Income	(2.082)	(0.078)	(0.181)	(2.082)	-	-
	Net	2.330	2.439	2.499	2.330	-	-
Commissioning & Performance							
-	Gross Costs	9.052	5.394	4.506	9.351	0.299	3.3%
-	Income	(8.124)	(1.799)	(0.433)	(8.124)	-	-
	Net	0.928	3.595	4.073	1.227	0.299	32.2%
Funding Schools	Gross Costs Income	251.693 (251.693)	118.574 2.841	134.257	251.693 (251.693)	-	-
	Net	(251.093)	121.415	(51.108) 83.149	(251.693)	-	-
				001110			
Children's Social Care							
Safeguarding	Gross Costs	0.843	0.519	0.447	0.876	0.033	3.9%
	Income	(0.088)	(0.054)	(0.050)	(0.088)	-	-
	Net	0.755	0.465	0.397	0.788	0.033	4.4%
Children's Social Care	Gross Costs	29.093	15.485	22.069	28.515	(0.578)	(2.0%)
	Income	(0.714)	(0.253)	(0.324)	(0.714)	-	-
	Net	28.379	15.232	21.745	27.801	(0.578)	(2.0%)
							ļ
Sub Total	Gross Costs Income	391.009 (341.120)	196.086	222.045	391.210	0.201	0.1%
	nucome	(341.120)	(4.739)	(71.991)	(341.120)	-	

Note: Revised Budget is original budget plus authorised changes.

Note overspendings are positive

		Revised Budget 2010-11	Profiled Budget to Date	Actual and committed to date	Projected Position for Year	Projected Variation for Year	Variation as % of Approved Budget
		£m	£m	£m	£m	£m	
Community Services							
Older People	Gross Costs	47.443	27.174	31.167	53.502	6.059	12.8%
	Income	(9.576)	(5.568)	(4.935)	(10.798)	(1.222)	12.8%
	Net	37.867	21.606	26.232	42.704	4.837	12.8%
Physical Impairment	Gross Costs	7.684	4.514	5.234	8.474	0.790	10.3%
	Income	(1.070)	(0.641)	(0.442)	(0.686)	0.384	(35.9%)
	Net	6.614	3.873	4.792	7.788	1.174	17.8%
Learning Disabilities	Gross Costs	43.918	28.006	26.326	39.275	(4.643)	(10.6%)
	Income	(12.929)	(7.761)	(2.027)	(11.842)	1.087	(8.4%)
	Net	30.989	20.245	24.299	27.433	(3.556)	(11.5%)
Mental Health	Gross Costs	23.835	14.251	15.126	25.813	1.978	8.3%
	Income	(3.971)	(2.375)	(2.712)	(4.393)	(0.422)	10.6%
	Net	19.864	11.876	12.414	21.420	1.556	7.8%
Resources Strategy & Commissioning	Gross Costs	4.137	2.343	3.092	4.432	0.295	7.1%
	Income	(0.535)	(0.242)	(0.287)	(0.342)	0.193	(36.1%)
	Net	3.602	2.101	2.805	4.090	0.488	13.5%
Supporting People	Gross Costs	7.467	4.356	4.921	8.367	0.900	12.1%
	Income	-	-	(0.019)	-	-	
	Net	7.467	4.356	4.902	8.367	0.900	12.1%
Libraries Heritage & Arts	Gross Costs	7.034	4.111	4.322	6.803	(0.231)	(3.3%)
	Income	(1.014)	(0.573)	(0.592)	(1.020)	(0.006)	0.6%
	Net	6.020	3.538	3.730	5.783	(0.237)	(3.9%)
Community Leadership & Governance	Gross Costs	4.650	2.713	2.889	4.609	(0.041)	(0.9%)
	Income	(0.253)	(0.148)	(0.422)	(0.250)	0.003	(1.2%)
	Net	4.397	2.565	2.467	4.359	(0.038)	(0.9%)
Sub Total	Gross Costs	146.168	87.468	93.077	151.275	5.107	3.5%
	Income	(29.348)	(17.308)	(11.436)	(29.331)	0.017	(0.1%)
	Net	116.820	70.160	81.641	121.944	5.124	4.4%

#### Wiltshire Council Revenue Budget Monitoring Statement as at Period 7 (31 October 2010)

Note: Revised Budget is original budget plus authorised changes.

Note overspendings are positive

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		Revised Budget 2010-11	Profiled Budget to Date	Actual and committed to date	Projected Position for Year	Projected Variation for Year	Appendix Variation as % of Approved Budget
		£m	£m	£m	£m	£m	
Neighbourhood and Planning							
Highways & Streetscene	Gross Costs	18.182	10.302	12.622	18.096	(0.086)	(0.5%)
3	Income	(2.327)	(1.357)	(1.568)	(2.327)	-	-
	Net	15.855	8.945	11.054	15.769	(0.086)	(0.5%)
Highways - Strategic Services	Gross Costs	11.181	6.250	6.243	10.782	(0.399)	(3.6%)
	Income	(1.231)	(0.639)	(1.087)	(1.321)	(0.090)	
	Net	9.950	5.611	5.156	9.461	(0.489)	(4.9%)
Passenger Transport	Gross Costs	26.733	14.990	14.173	26.071	(0.662)	(2.5%)
- ·	Income	(5.355)	(3.330)	(3.660)	(5.514)	(0.159)	
	Net	21.378	11.660	10.513	20.557	(0.821)	(3.8%)
Car Parking	Gross Costs	2.342	1.366	1.359	2.224	(0.118)	(5.0%)
	Income	(8.983)	(5.338)	(4.390)	(7.983)		(11.1%)
	Net	(6.641)	(3.972)	(3.031)	(5.759)		(13.3%)
Waste Services	Gross Costs	30.698	17.906	16.461	30.698	_	_
	Income	(3.539)	(1.576)	(2.299)	(3.539)	-	-
	Net	27.159	16.330	14.162	27.159	-	-
Leisure	Gross Costs	8.832	5.573	6.188	8.832	-	_
	Income	(4.929)	(2.841)	(2.914)	(4.929)	-	-
	Net	3.903	2.732	3.274	3.903	-	-
Economic Development	Gross Costs	5.670	3.308	3.446	6.056	0.386	6.8%
	Income	(0.922)	(0.538)	(0.575)	(0.922)	-	-
	Net	4.748	2.770	2.871	5.134	0.386	8.1%
Development Services	Gross Costs	7.979	4.655	4.102	7.121	(0.858)	(10.8%)
	Income	(6.841)	(4.291)	(4.081)	(5.309)	1.532	(22.4%)
	Net	1.138	0.364	0.021	1.812	0.674	59.2%
Housing Management	Gross Costs	4.825	2.815	2.406	4.702	(0.123)	(2.5%)
	Income	(2.809)	Page 4 (1.639)	(1.508)	(2.545)		(9.4%)
	Net	2.016	1.176	0.898	2.157	0.141	7.0%

Management & Business	Gross Costs	1.339	0.781	0.623	1.247	(0.092)	(6.9%)
	Income	-	-	(0.004)	-	-	
	Net	1.339	0.781	0.619	1.247	(0.092)	(6.9%)
Sub Total	Gross Costs	117.781	67.946	67.623	115.829	(1.952)	(1.7%)
	Income	(36.936)	(21.549)	(22.086)	(34.389)	2.547	(6.9%)
	Net	80.845	46.397	45.537	81.440	0.595	0.7%

Note: Revised Budget is original budget plus authorised changes.

Note overspendings are positive

		Revised Budget 2010-11	Profiled Budget to Date	Actual and committed to date	Projected Position for Year	Projected Variation for Year	Variation as % of Approved Budget
		£m	£m	£m	£m	£m	
Liselth and Mallhainn							
Health and Wellbeing		0.440	0.044	0.000	0.404	(0.045)	(0.00()
Health and Wellbeing	Gross Costs	0.419	0.244	0.229	0.404	(0.015)	(3.6%)
	Income	(0.074)	(0.043)	(0.267)	(0.074)	-	-
	Net	0.345	0.201	(0.038)	0.330	(0.015)	(4.3%)
Public Protection	Gross Costs	4.901	2.859	2.941	4.987	0.086	1.8%
	Income	(1.114)	(0.650)	(0.795)	(1.114)	-	-
	Net	3.787	2.209	2.146	3.873	0.086	2.3%
Community Safety	Gross Costs	1.031	0.601	0.605	1.031	-	_
	Income	(0.288)	(0.168)	(0.159)	(0.288)	-	_
	Net	0.743	0.433	0.446	0.743	-	
Emergency Planning	Gross Costs	0.267	0.156	0.127	0.286	0.019	7.1%
Emergeney ritanining	Income	-	-	(0.019)	(0.019)	(0.019)	
	Net	0.267	0.156	0.108	0.267	-	-
Sub Total	Gross Costs	6.618	3.860	3.902	6.708	0.090	1.4%
	Income	(1.476)	(0.861)	(1.240)	(1.495)	(0.019)	1.3%
	Net	5.142	2.999	2.662	5.213	0.071	1.4%

### Wiltshire Council Revenue Budget Monitoring Statement as at Period 7 (31 October 2010)

Note: Revised Budget is original budget plus authorised changes.

Note overspendings are positive

### Wiltshire Council Revenue Budget Monitoring Statement as at Period 7 (31 October 2010)

		Revised Budget 2010-11	Profiled Budget to Date	Actual and committed to date	Projected Position for Year	Projected Variation for Year	Variation as % or Approved Budge
		£m	£m	£m	£m	£m	
Passures							
Resources Chief Executive	Gross Costs	0.504	0.294	0.461	0.504	-	_
Chief Executive	Income	(0.027)	(0.016)	(0.008)	(0.027)	-	-
	Net	0.477	0.278	0.453	0.477		-
	TVG1	0.4//	0.270	0.435	0.477	-	-
Policy & Communications	Gross Costs	2.207	1.288	1.635	2.207	-	-
	Income	(0.370)	(0.216)	(0.015)	(0.370)	-	-
	Net	1.837	1.072	1.620	1.837	-	-
Corp Director / Central Resources	Gross Costs	0.195	0.114	0.123	0.195	-	-
	Income Net	- 0.195	- 0.114	- 0.123	0.195	-	
	inet	0.195	0.114	0.123	0.195		-
Finance (including Revs & Bens)	Gross Costs	26.714	15.583	12.553	26.214	(0.500)	(1.9
· ·········	Income	(13.056)	(7.616)	(6.333)	(13.056)	-	-
	Net	13.658	7.967	6.220	13.158	(0.500)	(3.7
Benefits - Subsidy & Payments	Gross Costs	110.697	57.573	57.176	115.227	4.530	4.1
	Income	(110.490)	(76.952)	(76.680)	(115.020)	(4.530)	4.1
	Net	0.207	(19.379)	(19.504)	0.207	-	-
	Orres Oreta	0.040	4.644	1 704	0.040		
HR	Gross Costs Income	2.819 (0.324)	1.644 (0.189)	1.764 (0.254)	2.819 (0.324)	-	-
	Net	2.495	(0.189)	(0.254)	(0.324)	-	-
	INCL	2.433	1.455	1.510	2.433	-	-
ICT & Business Transformation	Gross Costs	20.431	11.918	12.028	19.931	(0.500)	(2.4
	Income	(0.290)	(0.169)	(0.194)	(0.290)	-	-
	Net	20.141	11.749	11.834	19.641	(0.500)	(2.5
Corporate Procurement	Gross Costs	3.218	1.877	1.856	3.318	0.100	3.1
	Income	(0.799)	(0.466)	(0.410)	(0.799)	-	-
	Net	2.419	1.411	1.446	2.519	0.100	4.1
Legal & Democratic	Gross Costs	5.598	4.015	3.710	5.598		
Legal & Democratic	Income	(0.779)	(0.454)	(0.171)	(0.779)	_	-
	Net	4.819	3.561	3.539	4.819	-	-
Performance & Risk	Gross Costs	0.392	0.228	0.304	0.392	-	-
	Income	(0.004)	(0.002)	(0.013)	(0.004)	-	-
	Net	0.388	0.226	0.291	0.388	-	-
Shared Services & Customer Care	Gross Costs	9.175	5.352	6.017	9.225	0.050	0.5
	Income Net	(1.981) <b>7.194</b>	(1.155) <b>4.197</b>	(1.261) <b>4.756</b>	(1.981) <b>7.244</b>	0.050	- 0.7
	inet	7.154	4.197	4./36	7.244	0.050	0.7
Strategic Property Services	Gross Costs	17.744	10.351	9.616	17.744	-	-
J	Income	(5.036)	(2.938)	(3.055)	(5.036)	-	-
	Net	12.708	7.413	6.561	12.708	-	-
Sub Total	Gross Costs	199.694	110.237	107.243	203.374	3.680	1.8
	Income	(133.156)	(90.173)	(88.394)	(137.686)	(4.530)	3.4
	Net	66.538	20.064	18.849	65.688	(0.850)	(1.39

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### Agenda Item 6b

### WILTSHIRE COUNCIL

CABINET

14 December 2010

Subject:	Capital Budget Monitoring 2010-11
Cabinet Member:	Councillor Fleur de Rhe-Philipe, Finance, Performance and Risk
Key Decision:	Νο

### **Executive Summary**

The report reflects the position of the 2010-11 capital programme as at 31 October 2010.

The report also details budget changes which are to be noted by Cabinet.

### <u>Proposal</u>

a) To note the current position of the 2010-11 capital programme.

b) Note the budget changes in section 1 of Appendix B

c) To decide on how the cut in education funding from central government in dealt with in the 2010-11 capital programme through the 3 options identified.

### **Reasons for Proposals**

To inform cabinet of the current position of the 2010-11 capital programme and identify issues which need to be resolved as a result of cuts in funding from Central Government.

### Michael Hudson

Interim Chief Finance Officer

## WILTSHIRE COUNCIL

### CABINET

## 14 December 2010

## Purpose of Report

October 2010. To update Cabinet on the position of the Capital Programme as at 31

### Background

N follows; Since the last Cabinet meeting the budget has been adjusted as

	167.476	Revised Capital budget 2010-11
Net budget adjustments as detailed in Appendix B of this report.	0.004	Budget adjustments awaiting Cabinet approval since Octobers meeting (CFO Delegations)
	167.472	2010-11 Capital budget (as per Cabinet 19 October 2010)
Notes	£m	

- ယ A review of the capital programme is currently being undertaken by officers under the instruction from, and reporting to, the newly formed Cabinet Capital Assets Committee (CCAC).
- 4 through the regular capital monitoring and, if needed, the budget setting report to Cabinet later in the financial year. meeting in January. Any outcomes from the review will be reported programme and proposals are expected from the Committees formal This review will look at all approved schemes in the three year capital

## Summary of Current Position

below. The financial position of the 2010-11 capital budget is summarised

S

Department	2010-11 Budget	Actual Spend as at 31 October 2010	Forecast Outturn	Full Year Projected Variance*
	£m	£m	£m	£m
Children & Education	70.476	23.570	52.799	(17.597)
Resources	39.909	8.316	20.088	(19.821)
Neighbourhood & Planning	53.529	22.065	48.400	(5.130)
Community Services	3.563	0.392	2.515	(1.048)
Total	167.476	54.343	123.802	(43.675)
* Underspends are shown in brackets	hown in bra	ckets		·

Underspends are shown in prackets

- <u>ი</u> can be seen in appendix A. A breakdown of the position of schemes within the capital programme
- 7 which all relates to re-profiling of expenditure The variance on the full year projection is £43.675 underspend, of

## **Central Government Grant Cuts**

ω 2010-11 financial year; the impact of these cuts are summarised below reductions in capital grant funding for local government in the current Since the last Cabinet meeting the government have confirmed further

Total 0.384	Playbuilder Capital Grant 0.223 Sure Start Early		Aiming High for Disabled 0 161 Aiming High for	Stallt beschiption £m capital pro	Funding cut
	Sure Start Early Years	dren	Aiming High for Disabled	capital programme	Project affected in the

programme needs to be made. There are 3 potential options available: A decision on how the cut in grant funding is dealt with in the capital

ဖ

- Ŀ reduce the overall spending on education schemes in 2010-11. Reduce the affected projects in the capital programme by the corresponding cut in funding from central government. This will
- .<del>.</del> Retain the affected projects at the current level in the 2010-11 capital programme. This would mean a need to increase grant and would also attract ongoing annual revenue costs unsupported borrowing levels in 2010-11 to cover the loss in

education schemes at planned levels in 2010-11. associated with borrowing. This option would keep spending on

- funding. This would also keep spending on education schemes yet identified, budgets within the programme at planned levels in 2010-11 but reduce the levels of other, as the budgets of other schemes to account for the cut in grant Reprioritise schemes within the capital programme by reducing
- ω reduced budget levels (option I). 2010-11 and therefore have planned to manage schemes within the been working on the assumption that funding levels will be reduced in Budget mangers affected by the cut in central government grants have

## Main Considerations for the Council

- a To note the current financial position of the 2010-11 Capital Budget.
- g To note the budget changes in section 1 of Appendix B
- <u></u> government is dealt with in the 2010-11 capital programme through To decide on how the cut in education funding from central the 3 options identified.

# Environmental Impact of the Proposal

 $\infty$ schemes therefore have the potential to greatly increase or decrease and reduce carbon dioxide emissions. It's calculated that 79% of the climate change and energy saving scheme, due to commence in April energy efficient will reduce the Council's carbon footprint. carbon emissions, for example schemes making council buildings more Council's carbon footprint comes from energy use in buildings. Capita 2010. The objectives of the scheme are to improve energy efficiency Reduction Commitment (CRC). The CRC is the UK's mandatory Wiltshire Council is preparing for its mandatory inclusion to the Carbon

# Equality and Diversity Impact of the Proposal

ဖ report No equality and diversity issues have been identified arising from this

## **Risk Assessment**

<u>10</u> through to 2012-13). therefore risks will be appraised over the whole period (2010-11 mind that the capital programme has been set for three years and through the monthly reporting process. Members may wish to bear in Such issues will be highlighted as soon as they establish themselves from cost overruns or lower than expected levels of capital receipts. The capital budget for 2010-11 has a number of potential risks arising

## **Financial Implications**

<u></u> These have been examined and are contained within the report.

## Legal Implications

12 There are no legal implications arising from this report.

## Michael Hudson

Interim Chief Finance Officer

## Report Author: Lloyd Brown

Unpublished documents relied upon in the preparation of this report: NONE Environmental impact of the recommendations contained in this report: NONE

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### APPENDIX A

### CAPITAL BUDGET MONITORING STATEMENT AS AT PERIOD 7 (31 OCTOBER 2010)

		2010/11	EXPENDITURE	FORECAST	PROJECTED	PROJECTED VA	
SCHEME NAME	DEPT	BUDGET	то	OUTTURN	VARIANCE	SLIPPAGE	(UNDERSPEN
			PERIOD 7	SPEND			OVERSPEN
		£m	£m	£m	£m	£m	£m
Wellington Academy	DCE	14.077	7.599	14.077	0.000		
Salisbury Academy	DCE	1.040	0.521	0.828	(0.212)	(0.212)	
Extended Schools	DCE	1.342	0.633	1.342	0.000		
Additional Accommodation	DCE	7.898	0.227	2.474	(5.424)	(5.424)	
Access and Inclusion	DCE	1.366	0.236	0.843	(0.523)	(0.523)	
NDS Maintenance	DCE	2.761	1.971	2.650	(0.111)	(0.111)	
NDS Modenisation	DCE	1.622	0.168	1.622	0.000		
Devolved formula Capital	DCE	4.382	2.422	4.095	(0.287)	(0.287)	
DCSF Primary Capital programme	DCE	10.022	1.261	6.823	(3.199)	(3.199)	
Melksham Oak School	DCE	4.352	3.290	4.352	0.000		
DCSF Targeted Capital 14-19 SEN	DCE	7.340	0.248	2.525	(4.815)	(4.815)	
Targeted Capital Food Technology General	DCE	0.916	0.373	0.916	0.000	. ,	
Targeted Capital School Kitchens General	DCE	0.929	0.929	0.929	0.000		
Other Projects New Schools	DCE	3.571	0.280	1.605	(1.966)	(1.966)	
Other Projects New Schools Other Schools Projects - Expansions	DCE	2.347	0.070	1.338	(1.009)	(1.009)	
Other Schools Projects - Replacements	DCE	0.566	0.001	0.436	(0.130)	(0.130)	
DCSF 14-19 Diplomas reforms	DCE	0.696	0.620	0.696	0.000		
DCSF Information System Parents & Providers	DCE	0.000	(0.010)	0.000	0.000		
Sure Start early years	DCE	4.375	2.584	4.375	0.000		
LPSA PRG (DCE)	DCE	0.104	0.000	0.104	0.000		
Aiming High for Disabled Children	DCE	0.639	0.077	0.639	0.000		
Youth Projects	DCE	0.130	0.073	0.130	0.000		
	DCE TOTAL	70.476	23.570	52.799	(17.677)	(17.677)	0.000
BMP/SAP	DOR	0.455	0.000	0.455	0.000		
LPSA PRG (Resources)	DOR	0.043	0.000	0.043	0.000		
Area Boards	DOR	0.345	0.146	0.345	0.000		
Revenue & Benefits Systems.	DOR	0.750	0.000	0.750	0.000		
WTP	DOR	35.101	7.290	15.280	(19.821)	(19.821)	
Buildings repair & Maintenance	DOR	2.552	0.770	2.552	0.000		
The Shambles	DOR	0.380	0.000	0.380	0.000		
County Farms	DOR	0.050	0.005	0.050	0.000		
DDA Works	DOR	0.198	0.081	0.198	0.000		
Other DOR Initiatives	DOR	0.034	0.025	0.034	0.000		
	DOR TOTAL	39.909	8.316	20.088	(19.821)	(19.821)	0.000

### APPENDIX A

### CAPITAL BUDGET MONITORING STATEMENT AS AT PERIOD 7 (31 OCTOBER 2010)

		2010/11	EXPENDITURE	FORECAST	PROJECTED		RIANCE ANALYSE
SCHEME NAME	DEPT	BUDGET	TO	OUTTURN	VARIANCE	SLIPPAGE	(UNDERSPEND
		£m	PERIOD 7 £m	SPEND £m	£m	£m	OVERSPEND £m
LTP – Integrated Transport	DNP	4.490	1.438	3.490		(1.000)	2111
LTP – Integrated Transport LTP – Maintenance of Principal/Non Principal roads Inc Bridges	DNP				(1.000)	(1.000)	
		13.328	7.529	13.328	(0.000)		
Additional Highway Maintenance	DNP	2.639	0.335	2.639	0.000		
Footways	DNP	0.249	0.000	0.249	0.000		
Land Drainage	DNP	0.473	0.199	0.473	0.000		
Highways Depot and office strategy	DNP	3.060	0.903	3.060	0.000		
Major Integrated Tr. Improvements	DNP	0.034	0.032	0.034	0.000		
Major Highway Improvements	DNP	0.541	0.239	0.300	(0.241)	(0.241)	
Waste Vehicles (Purchase)	DNP	2.068	1.486	2.068	0.000		
Leisure & Ameneties	DNP	0.563	0.078	0.563	0.000		
Waste Management	DNP	2.348	1.394	2.150	(0.198)	(0.198)	
LPSA PRG (TEL)	DNP	0.225	0.229	0.225	0.000		
Road Maintenance Vehicles	DNP	0.092	0.000	0.092	0.000		
Pest Control vehicles	DNP	0.015	0.015	0.015	0.000		
Corporate Carbon Reduction	DNP	0.500	0.278	0.500	0.000		
Consolidated IT System	DNP	0.350	0.000	0.350	0.000		
Tidworth Castledown	DNP	0.181	0.015	0.181	0.000		
Economic Development	DNP	2.221	0.013	2.221	0.000		
Disabled facilities grants Housing	DNP	3.035	1.255	2.800	(0.235)	(0.235)	
Corporate other housing grants	DNP	3.066	0.852	1.433	(1.633)	(1.633)	
Strategic Housing	DNP	2.961	1.825	2.961	0.000		
New Housing	DNP	7.301	1.946	5.478	(1.823)	(1.823)	
HRA	DNP	3.790	2.004	3.790	0.000		
	DNP TOTAL	53.529	22.065	48.400	(5.129)	(5.129)	0.000
Libraries, Heritage & Arts	DCS	1.188	0.309	0.744	(0.444)	(0.444)	
Adult Social Care Strategy & Commissioning - Older People	DCS	1.340	0.004	0.942	(0.398)	(0.398)	
Adult Social Care Strategy & Commissioning - Learning Disability	DCS	0.055	0.000	0.055	0.000	· · ·	
Adult Social Care Strategy & Commissioning - Mental Health	DCS	0.796	0.044	0.590	(0.206)	(0.206)	
Resources Other	DCS	0.127	0.021	0.127	0.000		
Safer, Stronger Communities Fund	DCS	0.057	0.014	0.057	0.000		
	DCS TOTAL	3.563	0.392	2.515	(1.048)	(1.048)	0.000
TOTAL CAPITAL PROGRAMME 2010-2011		167.476	54.343	123.802	(43.675)	(43.675)	0.000

	CHIEF FINANCE OFFICER (CFO) - EXERCISE OF DELEGATED POWERS & REQUESTS FOR ADDITIONAL RESOURCE WITHIN THE CAPITAL PROGRAMME
Cabinet Meeting Financial Year:	14 December 2010 2010/11
"Adjustment/addit	EGATED CFO POWERS ion of scheme in the capital programme which has no effect on the net funding position of the programme purces available in the form of Grant, Section 106 contributions etc,etc which fund the addition, "
Project Name: Budget Change:	Youth Projects 2010/11 2011/12 2012/13
Funding Source: Description:	4,021 Revenue Contribution The purchase of a minibus for the Youth services was made using revenue budget. The purchase of vehicle has been moved to the capital programme to ensure inclusion on asset register . The revenue budget has been transferred to capital programme to cover cost of purchase.
4,021	Total Delegated Changes Approved by Section 151 Officer
"Schemes within t	GATED CFO POWERS he capital programme which require the reprogramming of expenditure between years due to scheme s originally anticipated or other circumstances" 2010/11 2011/12 2012/13
"Schemes within t not progressing a Project Name:	he capital programme which require the reprogramming of expenditure between years due to scheme s originally anticipated or other circumstances"
"Schemes within i not progressing a Project Name: Budget Change: Funding Source: Description:	he capital programme which require the reprogramming of expenditure between years due to scheme s originally anticipated or other circumstances"
"Schemes within a not progressing a Project Name: Budget Change: Funding Source: Description: <u>SECTION 3 - REQ</u> "Adjustment/addit	the capital programme which require the reprogramming of expenditure between years due to scheme s originally anticipated or other circumstances" 2010/11 2011/12 2012/13
"Schemes within a not progressing a Project Name: Budget Change: Funding Source: Description: <u>SECTION 3 - REQ</u>	the capital programme which require the reprogramming of expenditure between years due to scheme s originally anticipated or other circumstances" 2010/11 2011/12 2012/13 JESTS TO CABINET FOR ADDITIONAL RESOURCES
"Schemes within a not progressing a Project Name: Budget Change: Funding Source: Description: <u>SECTION 3 - REQI</u> "Adjustment/addit Project Name: Budget Change: Funding Source: Description:	the capital programme which require the reprogramming of expenditure between years due to scheme is originally anticipated or other circumstances"          2010/11       2011/12       2012/13         JESTS TO CABINET FOR ADDITIONAL RESOURCES       Image: Comparison of the capital programme which places an additional funding requirement on the programme"         2009/10       2010/11       2011/12         my delegated powers (Section 1 and 2), I hereby authorise the amendments to the Capital Programme
"Schemes within a not progressing a Project Name: Budget Change: Funding Source: Description: <u>SECTION 3 - REQ</u> "Adjustment/addit Project Name: Budget Change: Funding Source: Description: In the exercise of a	the capital programme which require the reprogramming of expenditure between years due to scheme is originally anticipated or other circumstances"          2010/11       2011/12       2012/13         JESTS TO CABINET FOR ADDITIONAL RESOURCES       Image: Comparison of the capital programme which places an additional funding requirement on the programme"         2009/10       2010/11       2011/12         my delegated powers (Section 1 and 2), I hereby authorise the amendments to the Capital Programme
"Schemes within a not progressing a Project Name: Budget Change: Funding Source: Description: <u>SECTION 3 - REQ</u> "Adjustment/addit Project Name: Budget Change: Funding Source: Description: In the exercise of a	the capital programme which require the reprogramming of expenditure between years due to scheme is originally anticipated or other circumstances"          2010/11       2011/12       2012/13         JESTS TO CABINET FOR ADDITIONAL RESOURCES       Image: Comparison of the capital programme which places an additional funding requirement on the programme"         2009/10       2010/11       2011/12         my delegated powers (Section 1 and 2), I hereby authorise the amendments to the Capital Programme e.

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### Agenda Item 7

### Wiltshire Council

### Agenda Item

Environment Select Committee 11 January 2011

### Wiltshire Local Transport Plan 2011 - 2026

### **Executive Summary**

The Council has a statutory duty to produce a new Local Transport Plan by 31 March 2011.

The draft Wiltshire Local Transport Plan 2011 – 2026 was subject to consultation during October and November 2010.

This report provides an initial and general analysis of the consultation responses.

### Proposal

That the Committee:

Provides comments on the draft Wiltshire Local Transport Plan 2011 – 2026 and consultation responses.

### **Reason for Proposal**

To enable the views of the Environment Select Committee to be taken into account prior to consideration of the Wiltshire Local Transport Plan 2011 – 2026 by Cabinet and full Council on the 15 February and 22 February 2011 respectively.

### MARK BODEN Corporate Director Department of Neighbourhood and Planning

### Environment Select Committee 11 January 2011

### Wiltshire Local Transport Plan 2011 - 2026

### Purpose of Report

1. To enable the Committee to comment on the draft Wiltshire Local Transport Plan 2011 – 2026 (LTP3) and consultation responses prior to consideration by Cabinet and full Council on the 15 February and 22 February 2011 respectively.

### Background

- 2. The 1998 White Paper, 'A New Deal for Transport: Better for Everyone', introduced the concept of LTPs to steer the implementation of national transport policies at the local level. The Transport Act 2000 then made it a statutory requirement for local transport authorities to produce LTPs. The current Wiltshire LTP runs from 2006/07 2020/11 (LTP2).
- 3. The Local Transport Act 2008 has provided local authorities with greater flexibilities in how they develop and review their LTPs. These flexibilities have been reflected in the Department for Transport's (DfT's) guidance (July 2009), key elements of which include that LTPs should:
  - be reviewed as required by the local transport authority and not necessarily every five years as with the first two LTPs;
  - include a long-term strategy and a shorter duration implementation plan;
  - be based on five national transport goals;
  - reflect a number of other plans and duties;
  - be subject to a number of statutory assessments;
  - include consultation with statutory and other consultees; and
  - be developed in line with the process recommended by the Eddington Transport Study (2006).
- 4. The coalition government has reiterated the statutory duty of local transport authorities to publish their LTPs by 31 March 2011 in accordance with the DfT's guidance.
- 5. Following consultation on an LTP3 Issues Paper in early 2009, the Cabinet Member for Highways and Transport agreed the LTP3's overall goals, strategic transport objectives and key challenges on 17 February 2010.

6. The draft Wiltshire LTP3 (available from

<u>http://wiltshire.limehouse.co.uk/portal/ltp/ltp3</u> was subject to consultation from 4 October to 26 November 2010. In response to the uncertainties created by the general election and subsequent planning and financial changes, the Council took the pragmatic decision to reduce the scale and scope of the draft LTP3 by:

- (i) Only producing a one-year framework implementation plan;
- (ii) Not including the area transport strategies for Chippenham, Devizes, Salisbury and Trowbridge; and
- (iii) Reducing the number of theme strategies to four: parking (approved by Cabinet at its meeting on 21 December 2011), freight, public transport and road safety.
- 7. Once clarity has been restored to the planning and funding picture, the Council will produce a detailed implementation plan, area transport strategies for Chippenham, Devizes, Salisbury and Trowbridge, and the remaining theme strategies. All of these documents will be subject to public consultation in 2011/12.

### Main Considerations for the Committee

### Consultation Process

- 8. The consultation on the draft LTP3 was publicised through a number of means:
  - (i) Parish Newsletter
  - (ii) Area Board Chairman's Announcement
  - (iii) Emails and letters to Area Board and LTP contacts
- 9. All the consultation documents were made available on the Council's consultation portal (see paragraph 6) with the main document and summary available from libraries and main council offices.
- 10. As a separate exercise, stakeholder representatives were invited to one of four LTP3 workshops:
  - 1 November 2010 The Corn Exchange, Devizes
  - 3 November 2010 County Hall, Trowbridge
  - 9 November 2010 Town Hall, Chippenham
  - 16 November 2010 City Hall, Salisbury.

### **Consultation Responses**

11. In total, 741 comments were received on the draft LTP3 from 119 respondents. All of these comments are available for viewing on the Council's consultation portal (see paragraph 6).

- 12. Some168 stakeholder representatives attended the four workshops. A report outlining the comments made at these events will be available from the Council's website in early January 2011 <u>http://www.wiltshire.gov.uk/parkingtransportandstreets/roadandtransportplans/</u> <u>transportplans.htm</u>.
- 13. While the overall number of respondents to the LTP3 consultation is relatively low, the majority of respondents represent either town or parish councils, or other key stakeholders (e.g. Highways Agency, TransWilts Community Rail Partnership, Cotswold Conservation Board, Wiltshire Strategic Economic Partnership, Natural England, Sustrans, Stagecoach (West) Ltd, Campaign for Better Transport, Wiltshire and Swindon Users' Network, etc.).
- 14. Paragraphs 15 to 28 set out an initial and general analysis of the responses to the questions posed on the overall LTP3 strategy, freight strategy, public transport strategy and road safety strategy. Further analysis of the consultation responses, including those made on the Strategic Environmental Assessment, Equalities Impact Assessment and Habitats Regulation Assessment, will be undertaken to inform the development of the final LTP3.

### Overall Strategy

15. The following responses were made to questions 1, 2 and 3 posed in the draft LTP3:

Question	Yes	No
Question 1 – Do you agree that if funding for transport significantly cut as a result of the government's spendir review, the Council's focus should be on maintaining ar making best use of Wiltshire's existing transport infrastructure, and in fulfilling its statutory duties?	ng	15
Question 2 – Do you support these preferred options?	29	17
Question 3 – Do you agree with these investment prior	ities? 17	31

- 16. Themes that emerge through the written responses associated with these questions include that:
  - (i) freight routing and management should be a higher investment priority;
  - (ii) more emphasis should be given to sustainable transport measures such as cycling, walking, passenger rail and smarter choices;
  - (iii) the lack of a comprehensive LTP3 will result in a lack of holistic planning; and
  - (iv) environmental, heritage and biodiversity impacts need to be adequately considered in the LTP3.
- 17. The responses to question 4 on the proposed approaches to the national transport goals include the following suggestions:
  - (i) Switch off street lights.
  - (ii) Support the take up of electric vehicles.
  - (iii) Achieve a better level of integration between transport modes.

- (iv) Increase the use of 20 mph zones in towns and residential areas.
- (v) Focus on the 'Vision' towns.
- (vi) Utilise the knowledge and skills of local communities.
- (vii) Re-prioritise the user hierarchy on many roads towards pedestrians and cyclists.
- (viii) Have higher ambitions for new rail infrastructure.
- 18. The comments made at the workshops on the overall strategy included that:
  - (i) Advisory freight routes are ineffective, particularly in an era of sat-navs.
  - (ii) Cycle routes need to be implemented between towns and villages as well as in them.
  - (iii) Walking does not require a separate strategy people will just do it.
  - (iv) Maintenance is important but should also include footways and cycle paths.
  - (v) There needs to be a better level of integration between transport modes and with spatial planning.
  - (vi) There is too much emphasis on the urban areas more support is needed for rural bus services and community transport.
  - (vii) New technologies (e.g. traffic control centre) and 'smarter choices' are not considered wholly relevant in a predominantly rural area.
  - (viii) Transport strategies also need to be developed for the other market towns.
- 19. In terms of investment priorities, a clear consensus emerged through the workshops on a number of options:
  - High(er) priority: buses; carriageway maintenance; congestion management; cycle networks; freight routing; local safety/speed schemes; passenger rail; road safety education, training and publicity; and freight management.
  - Low(er) priority: walking networks; freight information; rights of way; structures; and road/user hierarchy.

### Freight Strategy

20. The following responses were made to questions 5, 6 and 7 posed in the draft LTP3:

Question	Yes	No
Question 5 – Should a third tier of freight routes, defined as 'Access Routes' be established to encourage the sustainable delivery of goods within towns and to industrial estates and other freight generators?	25	1
Question 6 – Do you agree with the proposal to identify, improve and/or maintain a 'basic' standard of lorry parking in Wiltshire?	21	4
Question 7 - Do you agree with the Council's pragmatic approach to rail freight?	14	10

Table 2 – Responses to questions in Freight Strategy

- 21. Within the written responses, the clearest consensus to emerge is the view that the Council should do more to restrict lorry movements on what are deemed inappropriate routes. This feeling was reflected in the LTP3 workshop discussions.
- 22. In contrast to the relatively balanced response to question 7 shown in Table 1, the majority of stakeholders attending the workshops agreed with the Council's proposed approach to rail freight and considered that more central government action was required to see any significant mode shift to rail freight at a local level.

### Public Transport Strategy

23. The following responses were made to questions 8 and 10 posed in the draft LTP3:

Question	Yes	No
Question 8 – Do you support the proposed long-term public transport strategy?	18	5
Question 10 – Do you agree with these funding priorities for public transport?	15	6

24. With regard to question 9, the most important implementation plan options identified were:

1<sup>st</sup>: Treat bus links to railway stations as part of the strategic network of bus services.

2<sup>nd</sup>: Fund bus services that meet priority needs not catered for by the commercial network.

3<sup>rd</sup>: Continue grant funding for community transport operators and Link schemes.

4<sup>th</sup>: Develop a new approach to secure developer funding.

5<sup>th</sup>: Work with any operator to develop the case for better services in Wiltshire.

25. There was a similar response to question 9 from the workshops:

1<sup>st</sup>: Treat bus links to railway stations as part of the strategic network of bus services.

2<sup>nd</sup>: Continue grant funding for community transport operators and Link schemes.

3<sup>rd</sup>: Work with any operator to develop the case for better services in Wiltshire. 4<sup>th</sup>: Fund bus services that meet priority needs not catered for by the commercial network.

5<sup>th</sup>: Produce a community transport development strategy to expand its role.

- 26. The following sets out an overall summary of the responses to the draft public transport strategy:
  - A majority of respondents supported the long term strategy, but a significant number of comments stated that it lacks vision, is too process-oriented, and lacks specific commitments to services that will provided or improvements that will be made

- (ii) There are many comments about the importance of maintaining and improving the level and quality of public transport – suggestion that existing services are not adequate to provide an attractive alternative to the car to encourage mode shift and help to achieve sustainable transport objectives. Several respondents considered that the 'radical' option should have been adopted.
- (iii) Many respondents considered that rail should have a higher prominence in the LTP3, and that the Council should be more proactive in working with neighbouring authorities and lobbying for improvements. However, some expressed a counter view that if the Council is unable to influence the rail industry, it is a waste of resource to pursue this.
- (iv) There is particular support for improving services on the Trans Wilts rail route and for re-opening Corsham station – suggestion that the TransWilts route should be included in the 'strategic network' and funded by the Council on the same basis as bus services. Much support for better bus-rail integration – but a counter view from a bus operator who points out that this is often difficult to achieve in practice and should only be pursued where it is possible without undue cost or inconvenience to other passengers.
- (v) General support for the proposed review of the bus network, and for local communities and Area Boards being involved in helping to plan local services. A view is expressed that the strategic network should include rail as well as bus services.
- (vi) A majority of respondents agreed with the priorities for funding supported bus services, although others expressed concern that the proposed criteria are too rigid and open the way to a systematic paring down of services and a 'spiral of decline' that will undermine the ability to achieve wider transport objectives. Several believed that the target minimum service levels are too low, and in particular, that funding should be available for higher than hourly services on main routes, and that higher priority should be given to evening and Sunday services, and services to hospitals and other health facilities.
- (vii) There are conflicting views expressed about rural services. Many considered that it is important to provide good levels of rural access, but others suggested that priority for funding should be to maintain good services on the core routes and use 'innovative alternatives' to provide access in other areas – for example, community transport, Link schemes, Connect 2 Wiltshire and taxibuses.
- (viii) Mixed views on proposal to expand the role of community transport considerable support for this in principle as a more effective way of meeting local access needs, but concern that community transport operators and Link schemes may not have the capacity or desire to provide new services in this way, and may not be able to provide journeys to work or levels of service similar to existing bus services.

(xi) Several respondents suggested that operators should be required to introduce vehicles fuelled by renewable energy sources.

### Road Safety Strategy

27. The following responses were made to the questions posed in the draft LTP3:

Question	Yes	No
Question 11 – Do you support the proposed approach to road safety education?	22	0
Question 12 – Do you support the proposed approach to road safety enforcement?	15	8
Question 13 - Do you support the proposed approach to road safety engineering?	19	2

- 28. The road safety themes raised through the consultation process include the following:
  - (i) General agreement with the three 'E's' approach. However, it needs to be flexible enough to acknowledge and deal with perceived road safety issues and community concerns – the perception of unsafe roads can put people off walking and cycling.
  - (ii) The loss of safety cameras is identified as a concern they should form part of the overall approach to road safety.
  - (iii) More widespread use should be made of 20 mph speed limits.
  - (iv) Generally considered that vulnerable users should be prioritised, although not at the expense of the safety of all other road users.

### **Environmental Impact of the Proposal**

29. There is no immediate environmental impact of the proposal. The LTP3 is subject to a Strategic Environmental Assessment and Habitats Regulation Assessment.

### Equality and Diversity Impact of the Proposal

30. There is no immediate equalities impact of the proposal. The LTP3 is subject to an Equalities Impact Assessment.

### **Risk Assessment**

31. A risk register has been set-up to inform the LTP3 Project Board. In addition, the risk 'Failure to deliver the LTP3 on time and at the required quality' has been added to the Council's corporate risk register.

### **Financial Implications**

32. There are no financial implications arising directly from the proposal.

### Legal Implications

33. There are no legal implications arising directly from the proposal.

### **Options Considered**

34. The Council has a statutory duty to prepare a LTP3 which needs to be developed in accordance with the DfT's guidance.

### Conclusion

- 35. While the LTP3 is being developed in accordance with the DfT's guidance, a pragmatic stance has been taken in terms of its scale and scope in light of ongoing planning and funding uncertainties. The remaining parts of the LTP3 will be subject to consultation in 2011/12.
- 36. The consultation on the draft LTP3 was publicised through a number of means. As a separate exercise, stakeholder representatives were invited to four LTP3 workshops.
- 37. While the overall number of respondents to the LTP3 consultation is relatively low, the majority of respondents represent either town or parish councils, or other key stakeholders.
- 38. An initial and general analysis of the consultation responses has been set-out in the report. Further analysis of the responses, including those comments made by the Committee, will be undertaken to inform the development of the final LTP3.

### MARK BODEN

Corporate Director Department of Neighbourhood and Planning

Report Author: **Robert Murphy** Principal Transport Planner – Transport Policy

### The following unpublished documents have been relied on in the preparation of this Report:

Wiltshire Local Transport Plan 2011 – 2026: Consultation Workshops

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### Agenda Item 9

### Wiltshire Council

### **Overview and Scrutiny Organisation and Resources Select Committee**

### 18th November 2010

### **Commissioning and Procurement Task Group**

### **Purpose of report**

1. The purpose of this report is to recommend a change to the way Select Committees carry out scrutiny of contracts and procurement.

### Background

- 2. In July 2009, the Select Committees formed four task groups to review major contracts within each of their remits. The rationale for these task groups was to increase the accountability of those who provide services to/on behalf of the authority.
- 3. The work of the Major Contracts Task Groups cover 12 contracts, each valued at over £1 million per annum. These Task Groups not only receive annual or mid year reports but also pursue areas of poor performance or concern and are involved in the run up to contract renewal.
- 4. In addition to the work of the Major Contracts Task Groups, the Organisation and Resources Select Committee has been involved in the development of the Corporate Procurement Strategy (CPS) and more recently this has included a rapid scrutiny exercise by Cllrs Tony Deane and Nigel Carter.
- 5. Details of the current memberships and activity is set out in <u>appendix 1</u>
- 6. At the last meeting of the Select Committee the Director for Resources gave a confidential presentation on the 'Procurement and Commissioning Programme Proposed Strategy and Approach'. The delivery of this 4 year programme will be led by the Corporate Procurement and Commissioning Board. A copy of the Terms of Reference and membership of the board is attached at appendix 2. As members are aware the recent communication from CLT the need to make cost reductions equivalent to a reduction of £9m by April 2011 on how we purchase goods and services as part of the overall £40m savings in the Business Plan and next years budget. At the conclusion of the presentation, the Select Committee asked for a paper to the next meeting on the options available for scrutiny to revise its current approach to procurement in light of the intended arrangements to meet the challenges ahead.

### **Rationale for Change**

7. As the organisation has matured, Scrutiny has demonstrated good practice through reviewing contracts, strategies and building effective relationships with the executive, officers and suppliers. However, the scope of the current arrangements is considered relatively narrow when looking at the work covered by procurement and commissioning. In addition, the four different Task Groups covering contract scrutiny could be viewed as resource and time intensive compared with the value added, due in part to the robust specifications and monitoring arrangements that exist with this level of contract.

- 8. A number of service metrics have been set within the Corporate Procurement Strategy including the implementation of Supplier Relationship Management (SRM). Category Management, which is part of SRM, groups similar types of purchasing spend into categories and captures spend against products or service type. This information is then used to optimise monitoring of the level of spend within each category and to develop proposals to secure contracts which reflect optimum value.
- 9. In light of the challenges referred to above, it is proposed that the current scrutiny activity should be streamlined to focus on the key priorities within the programme, without losing the knowledge and achievements already gained.

### Options

- 10. Three options emerge for consideration by the Select Committees, all of which would involve the abolition of the current four Major Contracts Task Groups:
  - a. <u>New Single Task Group</u> this would act as a non-executive policy development body. However, it would also hold the Board (and cabinet member) to account for the delivery of the programme. Part of the programme will involve driving savings from the current major contracts. On that basis, membership might be drawn from among the existing members of the current Major Contracts Task Groups. Possible Terms of Reference and reporting diagram are circulated at <u>appendix 3</u>.
  - b. <u>Representative on the Corporate Procurement and Commissioning</u> <u>Board</u> – appointment of a Scrutiny representative to serve as a 'lay' member on the board. It is suggested that perhaps a member who gained experience during the rapid scrutiny of the CPS, or a Chairman of one of the Task Groups, would be potential candidates.
  - c. <u>Reports to Select Committee</u> the Committee could ask for progress reports at key milestones in the programme to undertake questioning and challenge of the Cabinet Member and Corporate Director of Resources at the main committee meetings. This could be supplemented with rapid scrutiny exercises as necessary.

### Conclusion

- 11. The proposal to change the current scrutiny arrangement in this area is driven by a more focussed and professional approach to future commissioning and procurement. This approach is intended to secure efficiencies and savings in the overall spend for the authority. The Select Committee needs to think about how it should respond within the capacity it has available to ensure effective influence and challenge.
- 12. The options offered for change have been applied successfully in other areas and members are aware of the advantages and disadvantages of each.

Following the decision of this Select Committee, the other three committees will need to be consulted along with the Scrutiny Liaison Board.

### Proposal

- 13. The Select Committee is asked to:
  - a. Determine a favoured approach for future scrutiny of the procurement and commissioning programme.
  - b. Add this proposal to the next available agenda of the Select Committees for endorsement (and nomination of members).

Report Author: Ashley Matthews, Scrutiny Officer. 01225 718373 or ashley.matthews@wiltshire.gov.uk

### Current Arrangements for Scrutiny of Contracts and Procurement

	Service Area	Process	Membership	Activity
-	Overview and Scrutiny Organisation and Resources Select Committee	Major Contracts Task Group	Cllr Richard Britton (Chairman) Cllr Nigel Carter Cllr Judy Rook Cllr Roy While Cllr Helen Osborn Cllr Ricky Rogers	Monkton Park Facilities Management Contract Energy Sodexo (Building Cleaning Services, Grounds Maintenance Services, County Hall Facilities Management)
		Corporate Procurement Strategy	Cllr Tony Deane	Logica
Page 60		Rapid Scrutiny Exercises	Cllr Nigel Carter	
	Health and Adult Social Care Select Committee	Major Contracts Task Group	Cllr Peter Hutton (Chairman) Cllr Tom James Cllr Peter Hutton Cllr Nina Phillips Cllr Peter Davis Dr Peter Biggs (Stakeholder)	Order of St John Care Trust Medequip Assistive Technologies Retendering of the Integrated Community Equipment Services Contract
	Children's Services Select Committee	Major Contracts Task Group	Cllr Bill Moss (Chairman) Cllr Carole Soden Cllr Jon Hubbard Cllr Jacqui Lay Cllr Peter Colmer	QuarriersSodexo (School Catering)Sure Start Children's CentresWhite Horse EducationPartnership
	Environment Select Committee	Major Contracts Task Group	Cllr Peter Doyle (Chairman) Cllr Tom James Cllr Nigel Carter Cllr Peter Colmer Cllr Mark Packard	Mouchel and Ringway Hills Waste Retendering of the Salisbury and Amesbury Area Bus Contracts DC Leisure (although this was cancelled in light of the wider leisure review)

### **Corporate Procurement and Commissioning Board**

### Terms of Reference

### Purpose of the Board

The Board will champion and communicate initiatives, to improve procurement and commissioning policy and practices within the Council to ensure modern, whole life, best value and sustainable outcomes and support for the customer.

### Specific responsibilities will be to:

- Steer corporate initiatives to improve procurement and commissioning policy and practice;
- Ensure organisation and service restructuring are implemented with customer and individual choice in mind;
- Design and implement a strategy to achieve cost reduction, efficiency targets, simplifying supply chain and commissioning arrangements and performance management indicators;
- Establish and monitor a single corporate register of all procurement, commissioning, partnership and grant funded activities;
- Direct procurement and commissioning policy and practices in all departments;
- To act as the Project Board for significant procurement and commissioning exercises and undertake 'Gateway Reviews' for significant or high risk procurement or commissioning projects;
- Emphasise more engagement with service users and providers at all stages of the commissioning process and linking procurement issues with community development strategies;
- Develop the understanding and opportunities for the 'third sector', the existing Compact with the Voluntary Sector and the role and benefits of Small and Medium Enterprises;
- Identify the opportunities for synergy and collaboration within projects across different services ensuring links to other Corporate Programme Boards;
- Development of toolkits for improving procurement and commissioning;
- Review existing arrangements and encourage development of decommissioning strategies, where appropriate.

### How the Board will Work

- The Board will monitor compliance with Finance and Contract Regulations;
- The Board will be responsible for agreeing business cases and timetables for significant or high risk procurement and commissioning projects;
- The Board will be responsible to CLT and Cabinet for the establish of a 3-year procurement and commissioning plan with indicative resource implications;
- The Board will negotiate within CLT for the release (allocation) of resources required to deliver projects;
- Where decisions have a significant impact on other areas, or are of a strategic importance, they will be referred up to CLT.
- The Board will ensure that Procurement and Commissioning policies and practices achieve maximum benefit from the use of resources;
- The Board will be supported by resources from the Corporate Procurement Unit;
- The Board will develop clear links to the other Corporate Work Boards, particularly the Partnership Board.

### Frequencies of Meeting

The Board will meet at least once a month with the minutes of the meeting published on the Intranet. Work programme may determine the meetings are held more frequently.

### Policy Issues

Due regard to the Finance & Contract Regulations;

Support the Corporate Budget Process;

Recognise developments in Joint Commissioning and the development of client direct payments;

Engagement with a developing Corporate Initiatives, such as BMP, Shared Services, One Council for Wiltshire, etc.

### Membership

Carlton Brand, Corporate Director, Resources - DoR John Noeken, Cabinet Member for Resources James Cawley, Service Director Adult Care, Strategy & Commissioning – DCS Julia Cramp (JCr), Service Director, Commissioning & Performance – DCE Caroline Bee (CBee), Head of Procurement & Contract Management - DoR Sandie Lewis, Head of Strategy – DCS Stella Udell, Head of Business & Operational Support, Public Health & Wellbeing Tracy Carter, Service Director, Waste Management Services – DNP Parvis Khansari, Service Director, Strategic Services - DNP Mike Swabey, Head of Procurement & Contract Management – DoR Estelle Sherry, Principal Auditor - DoR Mary Higgins, Head of Supplier Relationships – DoR Nick Darbyshire, Policy Officer - CE Kerry Chisholm, Principal Auditor – DoR Ian Gibbons, Service Director, Legal & Democratic Services - DoR Jacqui White, Service Director, Shared Services - DoR Darren Law, Acting Head of Finance - DoR Tony Brett, Head of Procurement - DoR Tom Smith, Contracts Manager - DCE Simon Jeffery, Contracts Manager - DCS Paula Tucker, Secretary (Minutes) - DoR

### Proposed Terms of Reference for Option 1

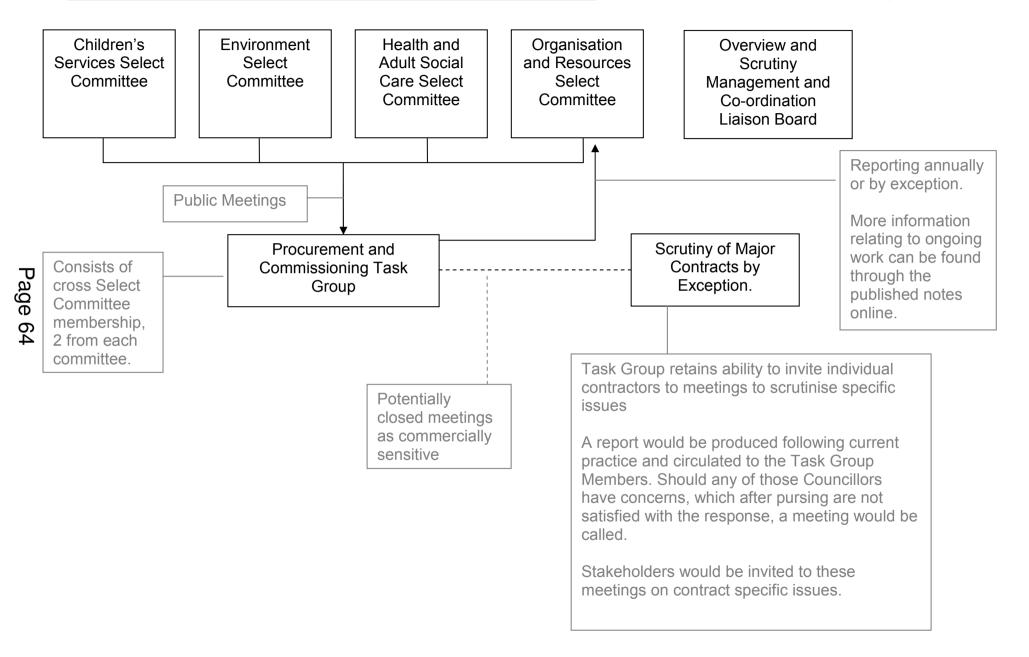
To encompass the key areas of procurement and commissioning, it is advised the task group should focus on six main elements (see below). These would form the basis for the terms of reference, yet be broad enough to give the task group flexibility to pursue enquiries as they feel appropriate.

- a) Monitoring and influence performance of procurement metrics and cost reduction savings.
- b) Monitoring and influence performance of the development of Category Management .
- c) Monitor delivery of the Procurement Strategy
- d) Receive reports of procurement/commissioning from departments linked to the departmental procurement plans.
- e) Establish links with the Joint Commissioning Board, Corporate Commissioning Board and any others to ensure appropriate involvement in tendering activities.
- f) Receive annual major contract performance reports and meet by exception.
- g) Contribute to the development of Procurement and Commissioning policy and strategies.
- h) To report to the Organisation and Resources Select Committee annually and by exception at key milestones.

A diagram of the proposed structure is detailed on the next page.

### Proposed Structure for Procurement and Commissioning Task Group

**Appendix 3** 



### Minute extract from the Organisation & Resources Select Committee held on 18 November 2010

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### Future Scrutiny of Procurement and Commissioning

The Select Committee, at its meeting in September, considered the findings of a Rapid Scrutiny Exercise undertaken on the Corporate Procurement Strategy in addition to a presentation made by the Corporate Director, Resources on the proposed strategy and approach to future procurement and commissioning.

The Committee resolved that a paper be submitted to this meeting providing details of the options available on how the Committee could carry out its scrutiny work of contracts and procurement, where there was a need for £9m cost savings to be achieved by April 2011 as part of the overall £40m savings for the Council.

The report proposed several options for consideration to include that the Major Contract Task Groups within Select Committees be disbanded taking into consideration that commissioning and procurement would now fall under the remit of the Corporate Director, Resources and that an alternative structure should be implemented to reflect this change.

Ensuing discussion included concern that this proposal would reduce the overall number of members involved in the process and that this could result in a reliance on a small group of councillors without the necessary expertise which could open up the potential for politically focused debate.

There was also concern over the scale of control in place with regards to the procurement process where it was noted that the training programme established as part of the Procurement Board had been withdrawn due to the level of take-up.

The Committee further discussed the benefits of the options provided to include the potential to establish a new single Task Group with a focus on the delivery of the new Programme and potential scrutiny representation on the Corporate Procurement Board.

The Corporate Director was requested to voice his preferred option of approach and could see the benefit to members of retaining the existing Major Contracts Task Groups with reporting to the Committee where required on the strategic and policy issues relating to the Programme.

### **Resolved:**

To retain the 4 Major Contract Task Groups each linked to the individual Select Committees but that these Task Groups would now also hold the Procurement Board to account. The Task Groups would continue to report to the parent Select Committee and now also to the Overview and Scrutiny Organisation and Resources Select Committee by exception. The Terms of Reference would be revised accordingly.

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Visit to Goonhilly Wind Farm, Cury Crosslanes, Helston. TR12 7BA repower, 21st September, 2010 by George Jeans, Mere Division



Above Old and New wind electricity generators together. We were informed that usually the tower height is between 45 and 80 metres high, the rotor diameter would be 50 to 90 metres and the overall maximum height, being 125 metres.

### **INTRODUCTION**

Councillor Development is encouraged by Wiltshire Councillor. I have been in the electrical contracting and retailing industry all my life and being a Councillor, I am aware of the Government's commitment to raise the proportion of energy derived from renewable sources from 2.4 per cent early this year to 15 per cent by 2020. I saw an email requesting Councillors to attend a free seminar which I accepted the offer. I have used my own material mixed with that from the web. I have tried to present fact or information given to me only and not "I think or believe"

### THE SEMINAR

As can be seen from the photograph below, upon entering the site, it is quickly noticed the road is widened and strengthened beyond that needed for the original turbines. The seminar started light heartedly, we were in a darkened marquee and the lights and power were cut close to the beginning of the seminar, someone should out "the wind must have dropped!".



None of the turbines were working; I decided to hear the noise made by these new turbines. At the end of the seminar I travelled to Higher Treliever Farm House near Falmouth, to observe the new type of turbines working.



I have good hearing and from the Farmhouse I could not hear the turbines rotating on this occasion, this is not suggesting the turbines do not make any noise.

### Goonhilly wind turbines are replaced



All electricity will go into the local wires which serve the Lizard, Helston and the surrounding areas (Note the man looking out of the access port)

# Installation of the sixth and final new turbine to replace the 14 old models at Goonhilly Wind Farm has been completed.

The new turbines are rated five times as powerful as the previous ones.

The first electricity from the new turbines will begin to power local homes this autumn.

#### **Goonhilly replaces wind turbines**

Worth over £12m, the Goonhilly Greenpower Project will enable the whole of the Lizard to meet 100% of its domestic electricity supply from local wind power, making it the largest wind farm in Cornwall and the South West.

The repower with six new Vestas V80 2MW turbines is expected to triple the electricity generated at the former First World War airship station, with output forecast to average 29.2 gigawatt hours per year compared to an annual domestic electricity consumption of less than 27 gigawatt hours by the whole of the Lizard.

In full production, Goonhilly is forecast to power around 5,500\* homes with green electricity from wind and estimated savings of over 12,000 tonnes of carbon dioxide (CO2) a year. That's the equivalent of 70,000 lorry loads of CO2, the main greenhouse gas, saved every year.



The last of the six replacement turbines are now in place

Cornwall Light & Power has spent around £1m upgrading

the cables serving Mullion and the Lizard, improving the quality of power supply for the benefit of electricity consumers locally.

### Page 69

The Goonhilly Greenpower Project has attracted strong local interest and support and a

visit programme for local groups including schools, Scouts and community groups began this month to enable visitors to see the new turbines first hand and to learn more about wind energy.

\*The number of households the repower could supply, calculated from the latest ( 2008) Digest of UK Energy Statistics (DUKES), is 5433.

The latest (2001) Census shows the Lizard Peninsula to have 3845 households.

The site was originally an old antisubmarine airship base from the 1<sup>st</sup> World War. During construction of the site some old bombs had to be blown up.

The seminar started at 10-30 am, although I walked part of the site the day before. Local Councillor Pam Lyne was part of the top table in the afternoon session. I was sat with Steven Thorne who had been Head of Development Services at Salisbury and now is Head of Planning & Regeneration Services with Poole Borough.

Overview of planning policy was given by Brett Spiller, Chairman RTPI. An introduction to Planning for Small Wind Systems was given by Indre Vaizgelaite, Head of Small Systems, RenewableUK, and this included customer incentives. An overview of Regional activities was given by Cheryl Hiles, Director of Sustainable Energy Delivery, Regen SW.

Some points of information were as follows: -

- 1 The turbines are 107 metres to the top tip compared to the old that were 50 metres to the top tip.
- 2 The wind farm is capable of producing 100% of the electricity for The Lizard peninsula.
- 3 A comparison was made that in the 1990s we exported energy, now we import 50% of our gas.
- 4 It was explained that if the government pursue the idea of returning some of the nondomestic rates to the local area, a £100 000-00 a year would be available for return to The Lizard peninsula.
- 5 Generally the number of wind farm applications being approved by local authority regularity development committee was increasing compared to in the pass where many were forced to appeal.
- 6 Wales have taken the view they want their wind farms in clumps rather than more spread as in The UK.
- 7 Out of 1200 possible sites examined in the South West, only 40 are considered acceptable to possibly develop.
- 8 Lancashire is the only area so far to have drawn up wind sensitivity maps
- 9 Goonhilly repowering has been successful and local people have come to accept
- 10 Local Councillor Pam Lyne said, "People had become very aware of their rights but not their responsibilities".
- 11 Goonhilly works with HMS Culdrose nearby with no problems, making reference to possible radar and radio wave interference.
- 12 For this point I will explain one kilowatt is a one bar electric fire in plain English, therefore a megawatt would be 1000 electric fires (for those of you with a desire to be really technical, electrical generator outputs are given in KVA and one kilowatt of dissipated power is equal to an output of 1 KVA when the power factor is one). Categories of wind systems. Above 50 megawatts section 36 of the Electricity Act applies, this would be 25 2 Megawatt Goonhilly generators. Below 50 megawatt the regularity planning system only applies. Then comes Small Wind Systems the first being small to medium installations which are 15 to 100 kilowatt, the next would be small which are 1.5 to 15Kw, finally micro 0 to 1.5Kw.
- 13 For large planning submissions such a age fat development, especially if several applications are submitted in a close time frame, planning performance agreements can

be made to require the developer to finance extra planning officers for a period of time. This has been done in Cornwall.

- 14 UK as a country has "more wind" than any other European country.
- 15 The size of the Goonhilly wind farm project is limited for one reason by the existing local grid, which is not capable of taking a very large capacity.

Calculation of noise emission is taken down wind of each turbine, one cannot stand behind all of many turbines at once therefore the developer can claim the method used difficult to justify.

- 16 The turbines are not white as they appear at a distance; they are grey, which is a compromise colour to suit all lighting conditions.
- 17 The existing turbines are being refurbished and used again; they cannot be left here for one reason the grid does not have the capacity to take. The wind turbines have an elliptical footprint which they need not to impact on each other, however being of different heights I was told both types could have been used.
- 18 The Goonhilly turbines are monitored from over 100 miles away, i.e. if a gearbox overheats the affected turbine can be shut down remotely.
- 19 A higher noise level from wind turbines is allowable at night for the simple reason most people are indoors.
- 20 A maximum of 103db of noise can be generated at the nacelle (or comparable to a running chainsaw). The nacelle is the housing of a wind turbine that contains the key components of the turbine, including the gearbox, and the electrical generator. Service personnel may enter the nacelle from the tower of the turbine. The rotor blades and the hub are attached to the nacelle. At 500 metres the noise becomes less than 35db equal to whispering. Background noise effects perception of the noise.
- 21 Denmark is the largest provider of wind farms in Europe; Denmark's wind turbines regularly provide 50% of their required electricity.
- 22 Wind turbines not producing electricity for example in Kent is often balanced by those in another area of the country that are generating electricity.



## New type wind turbine 107 feet tall approximately.



# Assembling a replacement wind turbine on the day before the seminar

### The following information was given under the heading "Myths".

### Myth: Tens of thousands of wind turbines will be cluttering the British countryside- -

**Fact:** To obtain 10% of our electricity from the wind would require constructing around 12,000 MW of wind energy capacity. Depending on the size of the turbines, they would extend over 80,000 to 120,000 hectares (0.3% to 0.5% of the UK land area). Less than 1% of this (800 to 1,200 hectares) would be used for foundations and access roads, the other 99% could still be used for productive farming. For comparison, between 288,000 to 360,000 hectares (1.2-1.5% of the UK land area) is covered by roads and some 18.5 million hectares (77%) are used for agriculture.

### Myth: Building a wind farm takes more energy than it ever makes

**Fact:** The comparison of energy used in manufacture with the energy produced by a power station is known as the 'energy balance'. It can be expressed in terms of energy 'pay-back' time, i.e. as the time needed to generate the equivalent amount of energy used in manufacturing the wind turbine or power station.J The average wind farm in the UK will pay back the energy used in its manufacture within six to eight months. This compares favourably with coal or nuclear power stations, which take about six months.

#### Myth: Wind farms are inefficient. They are only operational 30% of the time Fact: A modern wind turbine produces electricity 70-85% of the time, but it generates different outputs dependent on wind speed. Over the course of a year, it will typically generate from about 20% to more than 30% of its theoretical maximum output, depending on location. This is known as its load factor. The load factor of conventional power stations is on average 50%. A modern wind turbine will generate enough to meet the electricity demands of more than a thousand homes over the course of a year.

### Myth: Wind energy needs back-up to workage 72 Fact: All forms of power generation require back-up and no energy technology can be relied upon 100%. The UK's transmission system already operates with enough back-up to

manage the instantaneous loss of a large power station. Variations in the output from wind farms are barely noticeable over and above the normal fluctuation in supply and demand, seen when the nation's workforce goes home, or if lightning brings down a high-voltage transmission line. Therefore, at present, there is no need for additional back-up because of wind energy. J J Even for wind power to provide 10% of our nation's electricity needs, only a small amount of additional conventional back-up would be required - in the region of 300-500 MW. This would add only 0.2 pence per kilowatt hour to the generation cost of wind energy and would not in any way threaten the security of our grid. In fact, this is unlikely to become a significant issue until wind generates over 20% of total electricity supply.

### Myth: Wind power is expensive

**Fact:** Wind energy is one of the cheapest of the renewable energy technologies. It is competitive with new clean coal fired power stations and cheaper than new nuclear power. The cost of wind energy varies according to many factors. An average for a new onshore wind farm in a good location is 3-4 pence per unit, competitive with new coal (2.5-4.5p) and cheaper than new nuclear (4-7p). Electricity from smaller wind farms can be more expensive.

# Myth: The UK should invest in other renewable energy technologies and energy efficiency instead of wind power

**Fact:** Wind energy's role in combating climate change is not a matter of either-or. The UK will need a mix of new and existing renewable energy technologies and energy efficiency measures, and as quickly as possible. Significant amounts of investment have been allocated for wave and tidal energy development, and these technologies, along with solar and biomass energy, will have an important role in the UK's future energy mix. However, wind energy is the most cost effective renewable energy source available to generate clean electricity and help combat climate change right now. Furthermore, developing a strong wind industry will facilitate other renewable technologies which have not reached commercialisation yet, accumulating valuable experience in dealing with issues such as grid connection, supply chain and finance.

#### Myth: Wind farms harm property prices

**Fact:** There is currently no evidence in the UK showing that wind farms impact house prices. However, there is evidence following a comprehensive study by the Scottish Executive that those living nearest to wind farms are their strongest advocates.

### Myth: Wind farms kill birds

**Fact:** The RSPB stated in its 2004 information leaflet Wind farms and birds, that "in the UK, we have not so far witnessed any major adverse effects on birds associated with wind farms". Wind farms are always subject to an Environmental Impact Assessment. BWEA members follow best practice guidelines and work closely with organisations such as English Nature and the RSPB to ensure that wind farm design and layout does not interfere with sensitive species or wildlife designated sites. Furthermore, a 2004 report published in the journal Nature confirmed that the greatest threat to bird populations in the UK is climate change.

### **Critique of 'The Wind Farm Scam'**

A key text for anti-wind campaigners, 'The Wind Farm Scam' contains many objections to wind power – the majority of which have little grounding. Professor John Twidell has produced a thorough critique of this work, discussing in technical detail the issues raised.

The photograph below is one of the old nacelles (generator etc), the new are somewhat larger.





The energy and climate change government department show that last year (2009) the average output (or "load factor") of Britain's offshore turbines was 26 per cent of their capacity.

If any figures I have put are contradictory or different regarding the same subject I apologise, however I was given and read varing figures on more than one occassion regarding the same issues, for instance above states the load factor of wind turbines to be 26%, under myths above it states" Over the course of a year, it will typically generate from about 20% to more than 30% of its theoretical maximum output, depending on location.". The myth statement appears to be true, as 26% would appear to be the average. I was told at Goonhilly that at one breif point in Scotland, 10% of the electricity requirement had been achieved by wind power, then another speaker made references to 5%, both I concede could be true depending on how the statistics are presented.

# Technical

The wind turbines are Danish, The manufacture being VESTAS (The largest manufacture in Europe) Model V80 giving an output of 2.00 Megawatts each.

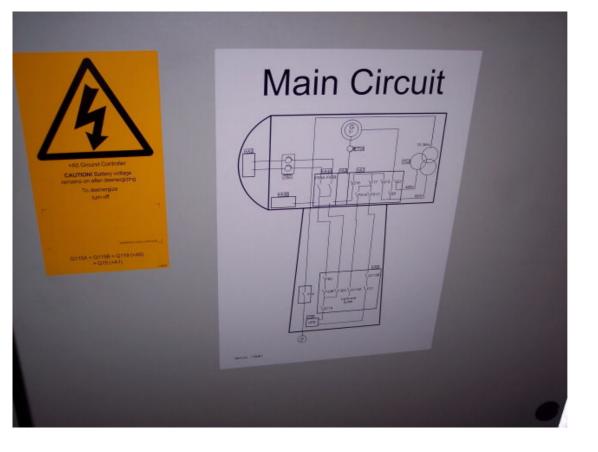


Diagram showing a 3 phase generator, inside the lower mast. No one on site could tell me if the electricity produced by the turbine generator was single or three phase, from the above it would appear 3 phase as would be expected to feed into the grid. The generator turn at 1500 rpm. The output of the turbines is expedential to the diameter of the blades. To enable the power to be sychronised and delivered to the grid at 50Hz the blades are pitched (feathered being another term), to control their speed of rotation. The new 100m plus turbines rotate a little smaller than the older smaller variety. Regarding carbon, the pay back is 7.7 months for a Vestas V80. To enable its cost of construction in finantial terms this is several years. Voltage comes away from the generator at around 650 Volts this is transformed up before it is put on the grid to 33 000 Volts (33Kv).

For windspeeds between 4m per second and 25m per second the Vestas V80 will generate electricity, for wind speeds over 25m per second, the turbine has to be closed down.

The new towers are now made of less steel, the steel is now 25mm thick when previously it was much thicker, no holes can be drilled, therefore the internal ladders that take service personnel to the top are held on by magnets.

A question often asked is how to store the electrical energy produced on a large scale. One method is the production of Hydrogen, this is difficult because when hydrogen is under pressure there is no known container that will trap the gas. Research into this problem is at present taking place. A more conventinal method is to pump water uphill, store it in a dam, then release the water to create hydroelectricity, I am told this is being done in Wale present time.



Above a gas filled isolation switch that is placed inside the bottom of the turbine mast, to cessate (cuts) the power when required.

### WIND FARM METEOROLOGICAL MASTS

These give information on wind direction speed etc. The calibration mast is usually placed at the leading edge of the wind farm and provides data that can be used to assess farm output and turbine effectiveness.

Metrological information is used to turn the nacelle and rotor into the wind, usually picked up by each wind turbine.

# CONCLUSION

I would rather like the reader to draw his or her own conclusions. I do not imply this to mean I have formed an opinion against wind power, or an opinion in favour of wind power. I prefer to present the material presented to me in an unbiased manner, which I hope I have. I hope this report is kept on file in the Council for use of Regularity Planning etc., to draw upon when required.

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### Environment Select Committee Rolling Work Plan from January 2010

SUBJECTS	COMMITTEE/ TASK GROUP	NEXT DATE TO O & S COMMITTEE	SPECIFIC ISSUES FOR DISCUSSION	REPORT AUTHOR	CABINET MEMBER/ PORTFOLIO HOLDER
Major Contracts (Standing)	Task Group	Ongoing	To provide an update following consideration by the O&S on the future structure where the 4 Task Groups would be retained but would also hold the Procurement Board to account.	Variable	Cllr John Noeken
Gypsy & Traveller Project Board	Project Board	Ongoing	To received updates following meetings of the Project Board	Cllr Jose Green	Cllr Toby Sturgis
Housing Board	Project Board	Ongoing	To receive updates following meetings of the Project Board	lan McLennan	Cllr John Brady
Business Plan	Committee	March 2011	To receive an update on the content of the business plan.	Andrew Kerr	Cllr Jane Scott
Harmonisation of Waste Collection	Committee	March 2011	To receive details on the overview of the service.	Tracy Carter	Cllr Toby Sturgis

SUBJECTS	COMMITTEE/ TASK GROUP	NEXT DATE TO O & S COMMITTEE	SPECIFIC ISSUES FOR DISCUSSION	REPORT AUTHOR	CABINET MEMBER/ PORTFOLIO HOLDER
Flood Risk Management	Committee	March 2011	To receive an update on progress following the amalgamation of TEL and EDPH.	tbc	Cllr Toby Sturgis
Carbon Management Plan	Committee	March 2011	To receive a 6 month update on implementation of the Carbon Management Plan (as agreed at the September 2010 Select Committee)	Arianne Crampton	Cllr Toby Sturgis
Real Time Passenger Information (RTPI)	Committee	March 2012	To receive an update report on the GPRS system in 18 months to provide clarity on the effectiveness of the new system (as agreed at the September 2010 Select Committee)	Liz Douglas	Cllr Dick Tonge/ Cllr Richard Gamble

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### Draft Cabinet Forward Work Plan <u>1 January 2011 – 30 April 2011</u>

Items that may be of interest to the Environment Select Committee

SUBJECTS	DATE TO CABINET	SPECIFIC ISSUES FOR DISCUSSION	RESPONSIBLE CABINET MEMBER	OFFICER CONTACT
Budget Monitoring	25 January 2011 8 February 2011 22 March 2011 19 April 2011	To receive an update on the Councils capital and revenue budget.	Cllr Fleur de Rhe-Philipe	Michael Hudson
Budget Timetable	25 January 2011	To agree the timetable for budget setting.	Cllr Fleur de Rhe-Philipe	Michael Hudson
Energy, Change and Opportunity (ECO) Strategy	25 January 2011 (deferred from November)	To agree a Climate Change Strategy for the Council.	Cllr Toby Sturgis	Alistair Cunningham
Treasury Management Strategy 2011/12	8 February 2011	To consider and recommend that Council approve the Prudential Indicators and a Treasury Management Strategy for 2011/12. This will also be considered by the Joint Scrutiny Committee on 10 February 2011.	Cllr Fleur de Rhe-Philipe	Michael Hudson
Wiltshire Council's Business Plan	8 February 2011	The Council's Business Plan will set out how the Council organises itself to deliver the Corporate Plan priorities and the Council's part of the Community Plan.	Cllr Jane Scott OBE	Andrew Kerr
Wiltshire Local Transport Plan 2011-2026	8 February 2011	To recommend to Council the approval of the third Wiltshire Local Transport Plan.	Cllr Dick Tonge	Mr Robert Murphy

SUBJECTS	DATE TO CABINET	SPECIFIC ISSUES FOR DISCUSSION	RESPONSIBLE CABINET MEMBER	OFFICER CONTACT
Update on Performance	8 February 2011	To inform Cabinet about progress against the Council's priorities, including those in the Local Agreement for Wiltshire.	Cllr Fleur de Rhe-Philipe	Sharon Britton
Aggregate Minerals Site Allocations DPD: Results of Recent Consultation on Initial Site Options	8 February 2011	To present the results of the recent consultation exercise on the Aggregate Minerals initial site options report and outline the details of the next stage.	Cllr John Brady	Alistair Cunningham
Draft Salisbury Public Realm Strategy	8 February 2011	To release the Draft Public Realm Strategy for public consultation. The intention is that the Draft Public Realm Strategy should become a Supplementary Planning Document.	Cllr John Brady	Alistair Cunningham
Waste Site Allocations Development Plan Document	22 March 2011 (deferred from January 2011)	To seek approval to consult on the formal Regulations 27 Waste Site Allocations Document.	Cllr John Brady	Alistair Cunningham
Proposals for Remodelled Roles within Waste Collection	22 March 2011	To seek endorsement of proposals to remodel the Waste Collection role(s) across the County to inform the work to harmonise staff terms and conditions within the service.	Cllr Toby Sturgis	Tracy Carter
<del>Carbon</del> Management Plan for Wiltshire Council	14 December 2010 (Originally scheduled for 16 November 2010)	To agree a five year carbon reduction plan	<del>Cllr Toby Sturgis</del>	Alistair Cunningham